

# ESB 5476

Addressing *State v. Blake* through criminal legal system and behavioral health system responses

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# *State of Washington v. Shannon Blake*

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State v. Blake- 2016

Shannon Blake was arrested and convicted of Unlawful Possession of Controlled Substance

February 25, 2021

Supreme Court Decision ruled Controlled Substance Statute (RCW 69.50.4013) unconstitutional

May 13, 2021

ESB 5476 signed into law with an effective date of July 25, 2021.

# Court system changes under ESB 5476

## Revised Criminal Penalty Laws

- Added the word “knowingly” to criminal possession laws- Sunsets July 1, 2023
- Criminal penalty for possession of a controlled or counterfeit substance is now a misdemeanor
- Prosecutors are encouraged to divert cases for assessment, treatment, or other services

## Amendments to Chapter 10.31 (Warrants and arrests)

- Directs police officers to refer individuals with substance use disorders to community-based programs, to include mobile crisis response services for youth and adults

## Basic Law Enforcement Academy Training

- Training on how to interact with persons who display symptoms related to co-occurring substance use and mental health disorder
- The training will include best practices for referring individuals to treatment and recovery services, unique referral process for youth.

# ESB 5476- New and Expanded Programs

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Recovery Navigator  
Program

Homeless Outreach  
Stabilization  
Transition (HOST)  
Program

Expansion of Peer-  
Run Organizations

Medications for  
Opioid Use Disorder  
in City, County, and  
Tribal Jails

Recovery Housing  
and Residences  
Consulting Contract

Opioid Treatment  
Network (OTN)-  
Contingency  
Management

Short term housing  
vouchers

SUD family  
navigator grant  
program

# ESB 5476 – Program Allocations

## BHASO contracts

### Section 2: Recovery Navigator program

\$25 million GF-S FY22  
\$20 million GF-S FY23

### Section 5: Homeless outreach stabilization transition program

\$5 million GF-S FY22  
\$7.5 million GF-S FY23

### Section 22§8: Short term housing voucher

\$0.25 million GF-S SFY22  
\$0.25 million GF-S SFY23

## Direct contracts

### Section 22§5: Contingency Management

\$0.5 million GF-S SFY22  
\$0.5 million GF-S SFY23

## Procurement

### Section 22§2: Peer-run services

\$1.6 million GF-S SFY22  
\$3.1 million GF-S SFY23  
\$3.8 million GF-F 22-23

### Medications for opioid use disorder in local jails

\$2.5 million GF-S FY22  
\$2.5 million GF-S FY23

### Section 22§9: SUD Family Navigator

\$0.25 million GF-S SFY22  
\$0.25 million GF-S SFY23

## Sole source process - WAQRR

### Section 22§7: Recovery housing and residences consulting contract

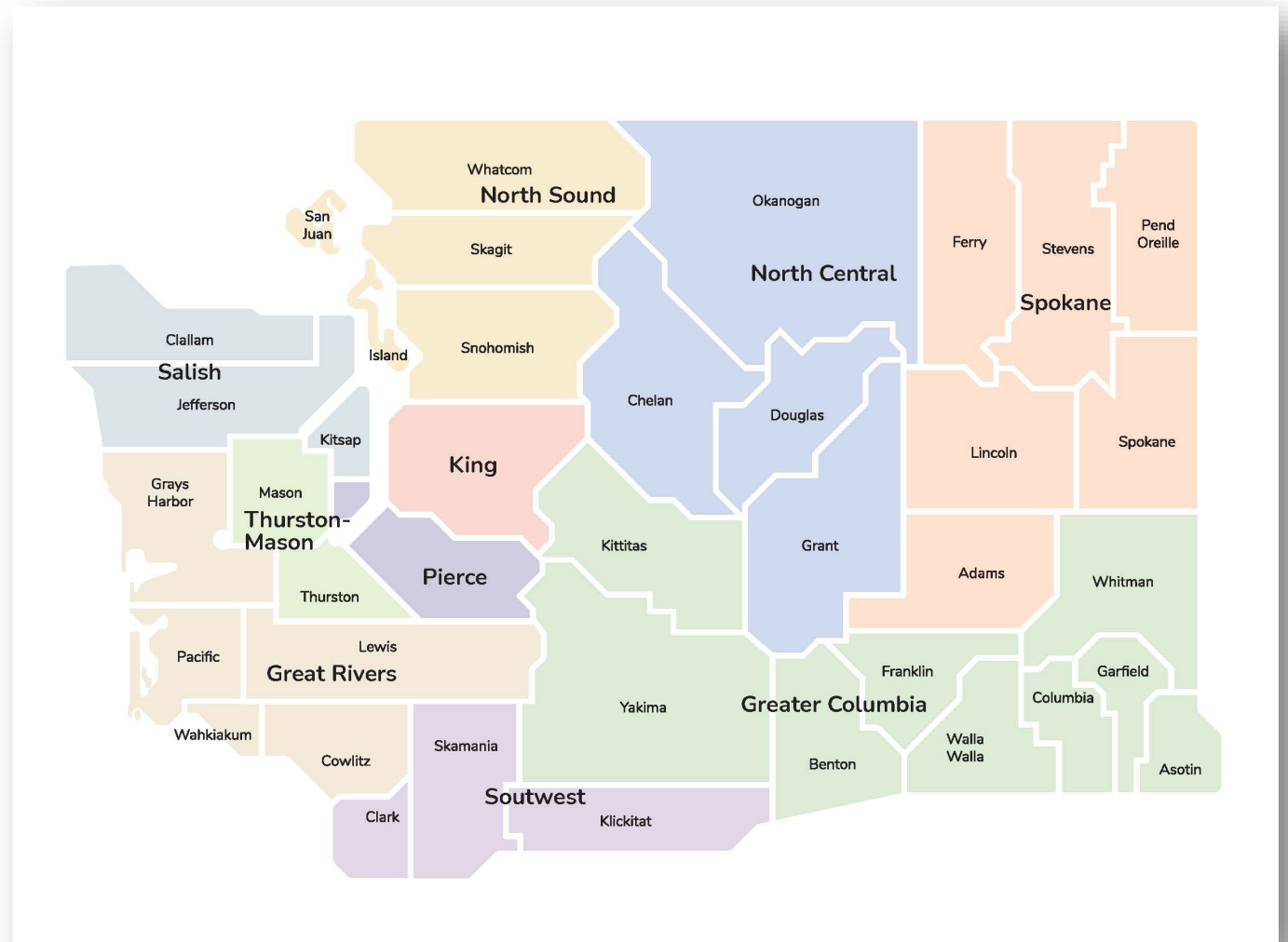
\$75,000 GF-S SFY22  
\$75,000 GF-S SFY23

# Recovery Navigator Program

Programs administered through Behavioral Health Administrative Service Organizations (BHASO):

## ▶ Services Provided

- ▶ Community-Based Outreach
- ▶ Pre-Arrest Diversion
- ▶ Intake and Brief Assessment
- ▶ Connection to Services
- ▶ Long term, intensive case management
- ▶ Harm Reduction



# Recovery Navigator Program Contractors

| Region           | County                   | Contracting Agency           |
|------------------|--------------------------|------------------------------|
| Pierce           | Pierce                   | Pierce County Alliance       |
|                  | Pierce                   | Recovery Café Orting Valley  |
| Southwest        | Clark/Skamania/Klickitat | Recovery Café Clark County   |
|                  |                          |                              |
| Greater Columbia | Yakima/Kittitas          | Merit Resource Services      |
|                  | Benton/Franklin          | 3 Rivers Therapy             |
|                  | Walla Walla/Columbia     | Blue Mountain Heart to Heart |
|                  | Whitman                  | Palouse River Counseling     |
|                  | Asotin/Garfield          | Quality Behavioral Health    |

# Recovery Navigator Program Contractors

| Region      | County        | Contracting Agency   |
|-------------|---------------|--|
| Spokane     | Adams         | Adams County Integrated Health Care Services               |
|             | Stevens/Ferry | Northeast Washington Alliance Counseling Services (NEWACS) |
|             | Pend Oreille  | Pend Oreille County Counseling                             |
|             | Spokane       | Pioneer Human Services                                     |
|             | Lincoln       | Northeast Washington Alliance Counseling Services (NEWACS) |
| King County | King County   | Peer Washington  |
|             |               | Evergreen Treatment Center                                 |
|             |               | Community Passageways                                      |



# Recovery Navigator Program Contractors

| Region         | County                | Contracting Agency                   |
|----------------|-----------------------|--------------------------------------|
| Great Rivers   | Lewis                 | Cascade                              |
|                | Lewis                 | Gather Church                        |
|                | Cowlitz, Wahkiakum    | Community Integrated Health Services |
|                | Cowlitz, Wahkiakum    | Love Overwhelming                    |
|                | Grays Harbor, Pacific | Pacific County Voices Uniting        |
|                | Grays Harbor, Pacific | Destination Hope and Recovery        |
|                |                       |                                      |
| Thurston-Mason | Thurston              | Olympic Health and Recovery Services |
|                | Mason                 | Olympic Health and Recovery Services |

# Recovery Navigator Program Contractors

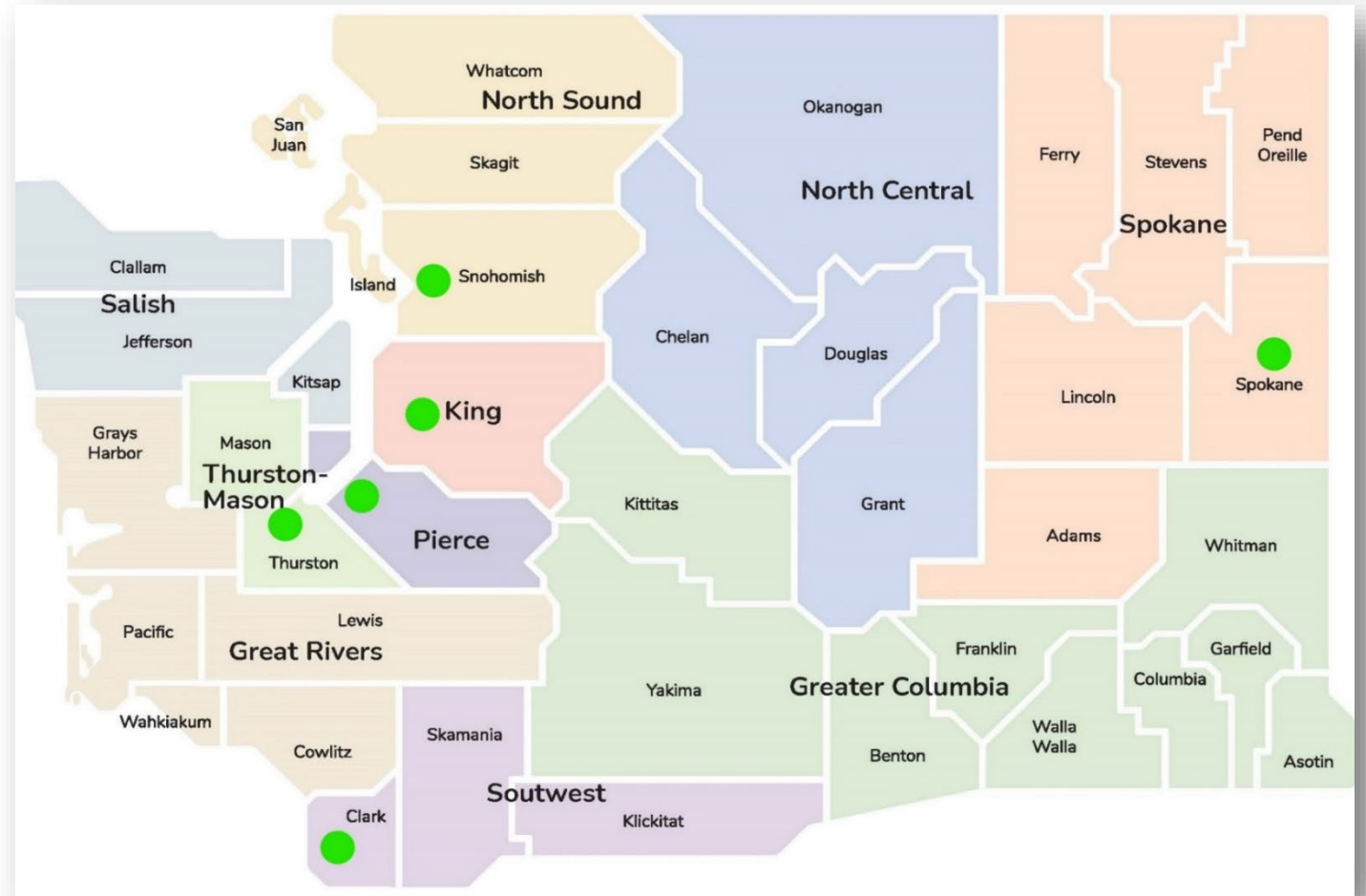
| Region        | County                        | Contracting Agency              |
|---------------|-------------------------------|---------------------------------|
| North Central | Okanogan/Grant/Chelan/Douglas | Family Health Centers/Advance   |
| North Sound   | Island                        | Island County                   |
|               | San Juan                      | Compass Health                  |
|               | Skagit                        | Community Action                |
|               | Snohomish                     | Snohomish County LEAD           |
|               | Whatcom                       | Whatcom County LEAD             |
| Salish        | Kitsap                        | Agape Unlimited                 |
| Salish        | Kitsap                        | West Sound Treatment Center     |
| Salish        | Jefferson                     | Discovery Behavioral Health     |
| Salish        | Clallam                       | Peninsula Behavioral Health     |
| Salish        | Clallam                       | Reflections Counseling Services |

# Homeless Outreach Stabilization Transition Program

Expanding access to community-based services through multidisciplinary outreach teams.

## ▶ Services Provided

- ▶ Street Medicine/Wound Care
- ▶ Prescriber Services
- ▶ Case Management
- ▶ Peer Counseling
- ▶ Behavioral Health Assessment
- ▶ Harm Reduction and Survival Supplies

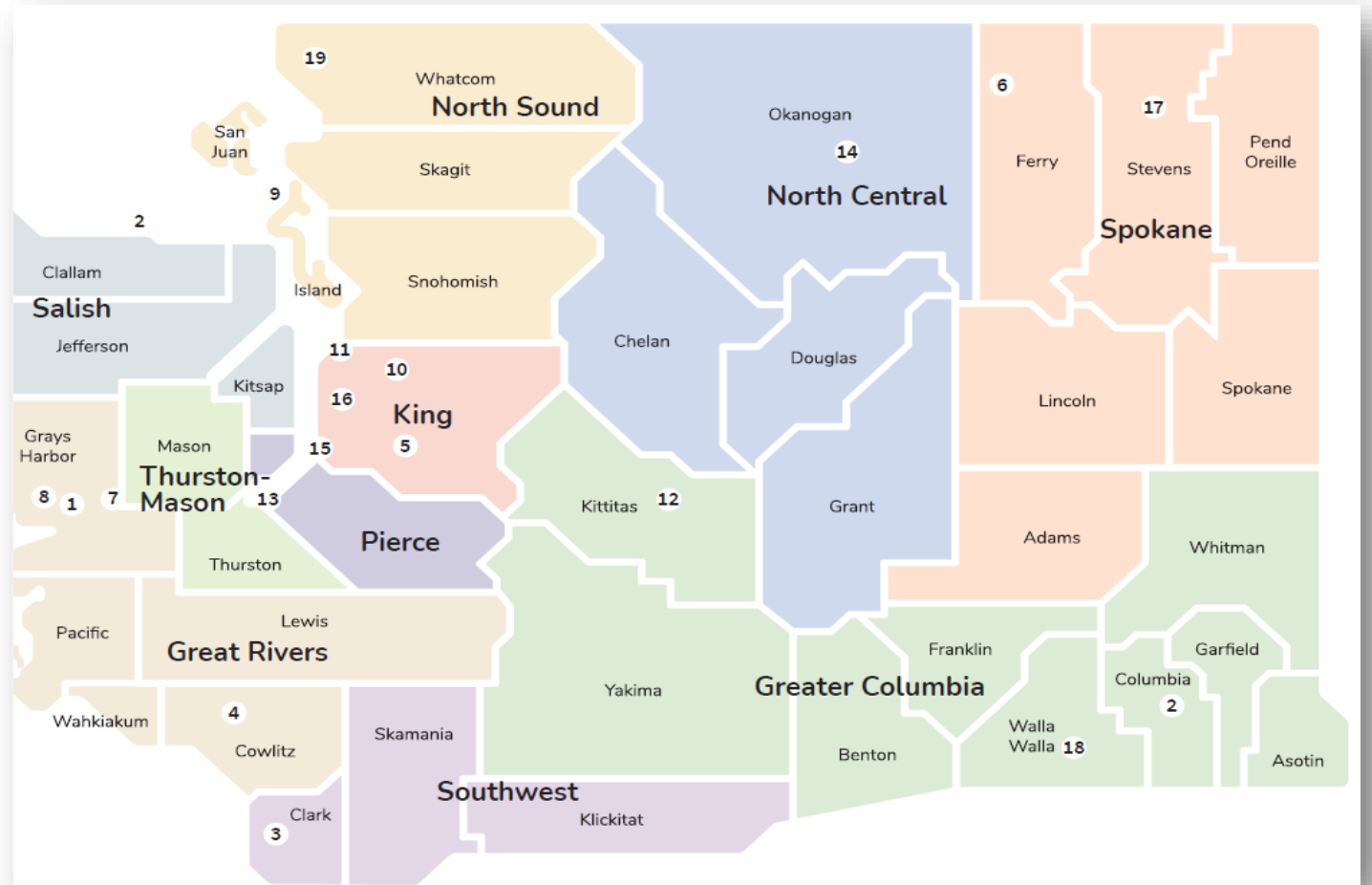


# HOST Expansion Service Areas (2021-2022)

| County           | BHASO                | Contractor                                      |
|------------------|----------------------|---|
| Snohomish County | North Sound BHASO    | Evergreen Recovery Centers                      |
| King County      | King BHASO           | Evergreen Treatment Services, REACH             |
| Pierce County    | Beacon Health        | Greater Lakes Mental Health Care                |
| Clark County     | Beacon Health        | Lifeline Connections                            |
| Spokane County   | Spokane BHASO        | Frontier Behavioral Health                      |
| Thurston County  | Thurston-Mason BHASO | Olympic Health and Recovery Services/Providence |

# Medication for Opioid Use Disorder (MOUD) in City, County, Tribal Jail

1. Aberdeen City Jail
2. Clallam County Jail
3. Clark County Jail
4. Cowlitz County Jail
5. Enumclaw City Jail
6. Ferry County Jail
7. Grays Harbor County Jail
8. Hoquiam City or Jail
9. Island County Jail
10. Issaquah City Jail
11. King County Jail
12. Kittitas County Jail
13. Nisqually Tribal Jail
14. Okanogan County Jail
15. Pierce County Jail
16. SCORE – South Correctional Entity
17. Stevens County Jail
18. Walla Walla County Jail
19. Whatcom County Jail



# MOUD in Jails- Services Provided

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- ▶ Opioid Use Disorder Screening, Clinical Opioid Withdrawal Scale (COWS) Screening and Assessment
- ▶ MOUD induction, offer all three FDA approved medications; buprenorphine, naltrexone and methadone when an OTP is available
- ▶ Screen for risk of acute withdrawal, offer MOUD treatment and other medications for withdrawal support
- ▶ Reentry Coordination/Transition Services: Schedule first community treatment appointment, transportation services, bridge medications
- ▶ Release kits that include naloxone and may include personal hygiene items, clothing
- ▶ Staffing: Medical, Case Management, SUDP, Peer Specialists, and Correctional officers

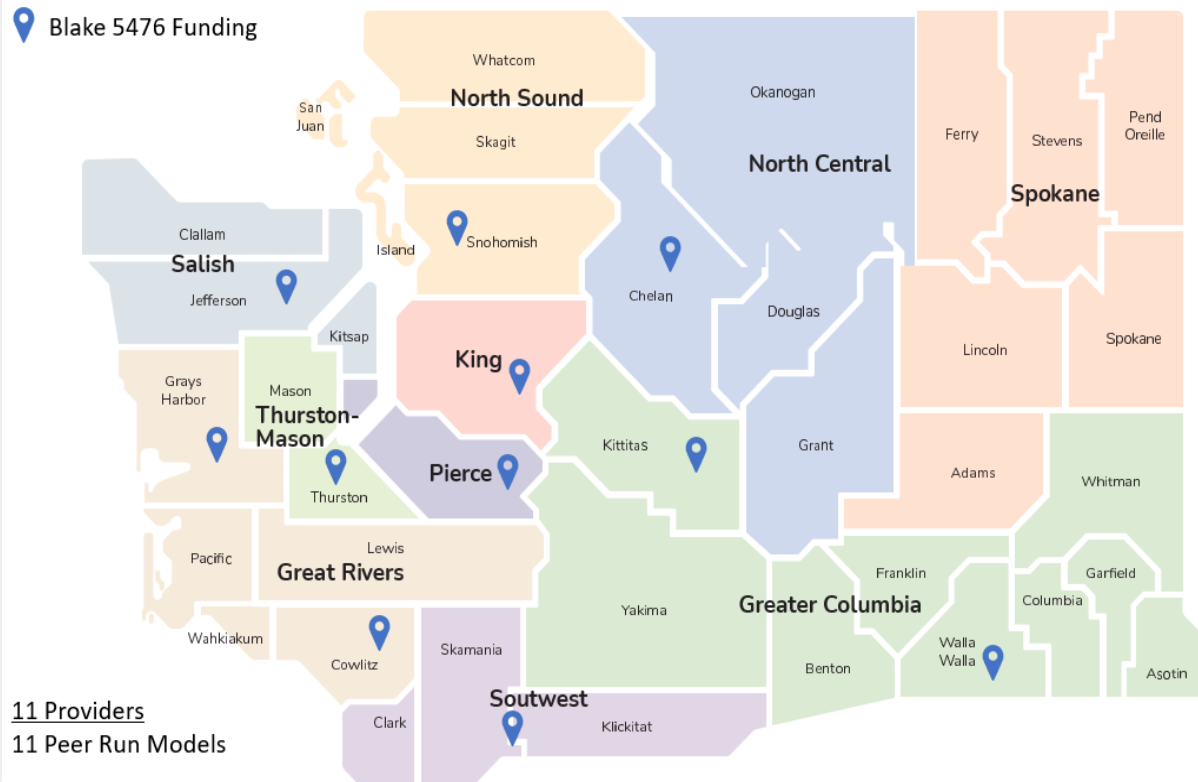
# MOUD in Jails Contractors

| Contractor Name                           | Jail Name/Location              |
|---|---------------------------------|
| Issaquah Police                           | City of Issaquah Jail           |
| Clark County Sheriff                      | Clark County Jail               |
| Cowlitz County Corrections                | Cowlitz County Jail             |
| Valley Cities Counseling and Consultation | City of Enumclaw Jail           |
| Grays Harbor Public Health                | Grays Harbor, Hoquiam, Aberdeen |
| Kittitas County Sheriff                   | Kittitas County jail            |
| Nisqually Indian Tribe                    | Nisqually Jail                  |
| Okanogan Sheriff                          | Okanogan County Jail            |

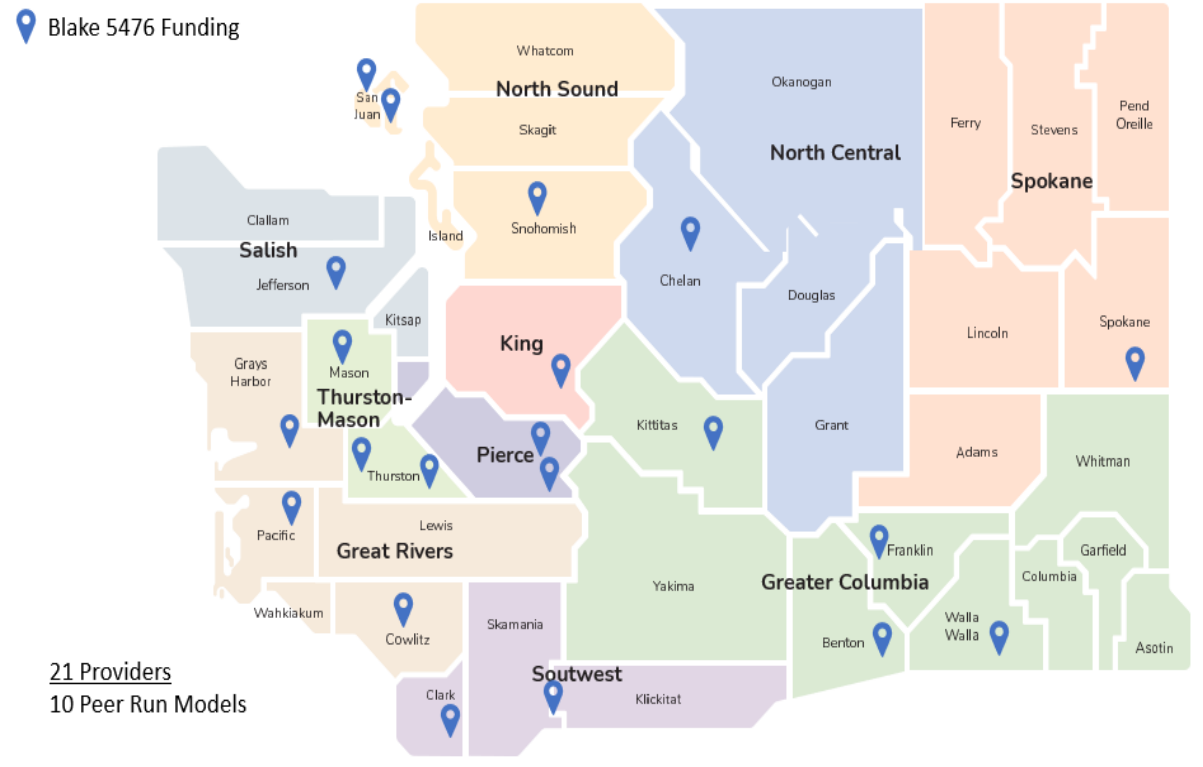
| Contractor Name                                    | Jail Name/Location                      |
|--|---|
| Olympic Peninsula Community Clinic                 | Clallam County Sheriff                  |
| Public Health Seattle King                         | King County and MRJC                    |
| South Correctional Entity                          | SCORE                                   |
| Pierce County Alliance                             | Pierce County Jail                      |
| Walla Walla County Corrections                     | Walla Walla County Jail                 |
| Washington Association of Sheriffs & Police Chiefs | Stevens, Ferry, and Island County Jails |
| Whatcom County Corrections                         | Whatcom County Jail                     |
| UW ADAI  | Technical Assistance                    |

# Clubhouse/Peer-Run Organizations

Peer Run Expansion 2021-2022



Peer Run Expansion 2022-2023







# Peer-Run Organizations- Services Provided

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- ▶ Classes/education/training/workshops; Internet and phone access; Drug-and-alcohol-free social events; Referrals to community resources
- ▶ Peer Coaching, Recovery Coaches, Support Groups, Employment Support, Housing Support, Resource Connections
- ▶ Safe Community Atmosphere, Coffee, Italian Sodas, Lunch, Healing Arts, Glass Etching class, Creative Resource Center for housing and Employment
- ▶ Crisis Intervention, Legal Advocacy, Medical Advocacy, Informational & Referral Services, Outreach & Awareness
- ▶ Community education classes and workshops

\*Not a comprehensive list of services provided and not all locations provide these services

# 5476 Peer-Run Organizations

| Contracting Agency                      | Model         | County                 |
|---|---------------|------------------------|
| REBOOT                                  | RCO           | Snohomish              |
| Dove House- Recovery Café Jefferson Co. | Recovery Café | Jefferson              |
| Peer WA- Olympia                        | RCO           | Thurston               |
| The Moore Wright Group                  | Recovery Café | Grays Harbor           |
| Chay Rivers Recovery Café               | Recovery Café | Cowlitz                |
| Caring with Compassion                  | RCO           | Pierce                 |
| Recovery Café Clark                     | Cafe          | Skamania/<br>Klickitat |
| Trilogy Center Community                | RCO           | Walla Walla            |
| Kittitas County                         | RCO           | Kittitas               |
| Alano Club                              | RCO           | Chelan                 |

| Contracting Agency              | Model of Care       | County   |
|---------------------------------|---------------------|----------|
| Peer WA Seattle                 | RCO                 | King     |
| Recovery Café - San Juan Island | Recovery Café       | Island   |
| Recovery Café - Lopez Island    | Recovery Café       | Island   |
| Community Life Line             | Recovery Café       | Mason    |
| OUR Ark                         | Alternative Model   | Thurston |
| Willapa Behavioral Health       | RCO                 | Pacific  |
| Puyallup Tribe                  | Culturally Specific | Pierce   |
| The Sober Place                 | Recovery Café       | Clark    |
| Three Rivers                    | Recovery Café       | Benton   |
| Three Rivers                    | Recovery Café       | Franklin |
| HIP/ Community Minded           | Recovery Café       | Spokane  |

# SUD Family Navigator Contractors

- ▶ The Substance Use Disorder (SUD) family navigator project focuses on implementing navigators statewide who can serve families and individuals of loved ones experiencing SUD.
- ▶ This includes providing direct services related to navigating the system of care, supporting their loved one, and protecting their own health and wellbeing
- ▶ Services to adult family members provided by trained and certified family support peers who have lived experience with SUD within their family.

| Contractor                                      | Location                   |
|---|----------------------------|
| Peer Washington                                 | Kent, Seattle, and Spokane |
| Peer Washington                                 | Olympia                    |
| Recovery Café                                   | Clark                      |
| Multicultural Children and Family Health Center | Tacoma                     |

# Short Term Housing Vouchers

- ▶ Funding provided solely for the authority to provide short-term housing vouchers for individuals with substance use disorders (SUD).
- ▶ Existing contracts with Housing and Recovery through Peer Services (HARPS) amended to include the 5476 SUD housing voucher funding.

| Contractor       | Description                     |
|------------------|---------------------------------|
| Great Rivers     | Program Administered by BHASO   |
| Greater Columbia | Program Administered by BHASO   |
| King             | Program Administered by BHASO   |
| North Central    | Catholic Charities              |
| North Sound      | BHASO/Lifeline                  |
| Pierce           | Greater Lakes Mental healthcare |
| Salish           | Program Administered by BHASO   |
| Southwest        | Consumer Voices are Born        |
| Spokane          | Program Administered by BHASO   |
| Thurston Mason   | Program Administered by BHASO   |

# FY22 Recovery Residences TA update

- ▶ ESB 5476 directed HCA to contract with an organization with expertise in supporting efforts to increase and access to, and improve quality of, recovery housing and recovery residences.
- ▶ HCA contracted with Washington Alliance of Quality Recovery Residences for addressing the core components of the proviso

| <b>Deliverable</b>       | <b>Description</b>   |
|--------------------------|--|
| Grievance Process        | Create a standardized grievance process and procedures for the public and recovery residence peers to submit complaints and grievances.  |
| Marketing Plan           | Create and initiate a marketing plan to help educate state certified substance use disorder treatment providers about referring people to the Washington Registry of Recovery Homes. |
| Private Landlord Toolkit | Create a toolkit on how to partner with private landlords to increase recovery residences throughout the state   |
| CBHA Toolkit             | Create a toolkit for recovery residence operators and community behavioral health agencies to help provide Medicaid reimbursable services  |

# Opioid Treatment Network- Contingency Management

- ▶ HCA directed to increase contingency management resources for opioid treatment networks that are serving people living with co-occurring stimulant use and opioid use disorder.
- ▶ Funding used to provide the following as part of a comprehensive contingency management program:
  - ▶ Drug Testing, including supplies and cost of analysis,
  - ▶ Cost of Incentives (e.g. Gift Cards)
  - ▶ Naloxone

| Contractor                                      | Location   |
|---|------------|
| Northwest Integrated Health                     | Lakewood   |
| Peninsula Community Health Services             | Bremerton  |
| Public Hospital District #1- Klickitat          | Goldendale |
| Family Health Center                            | Okanogan   |
| Downtown Emergency Service Center               | Seattle    |
| Grays Harbor County Public Hospital District #1 | Elma       |

# Substance Use Recovery Services Advisory (SURSA) committee and plan

## Committee Development

- Application created and over 130 applications submitted
- Internal Steering committee reviewed and appointed 23 members

## Current Progress

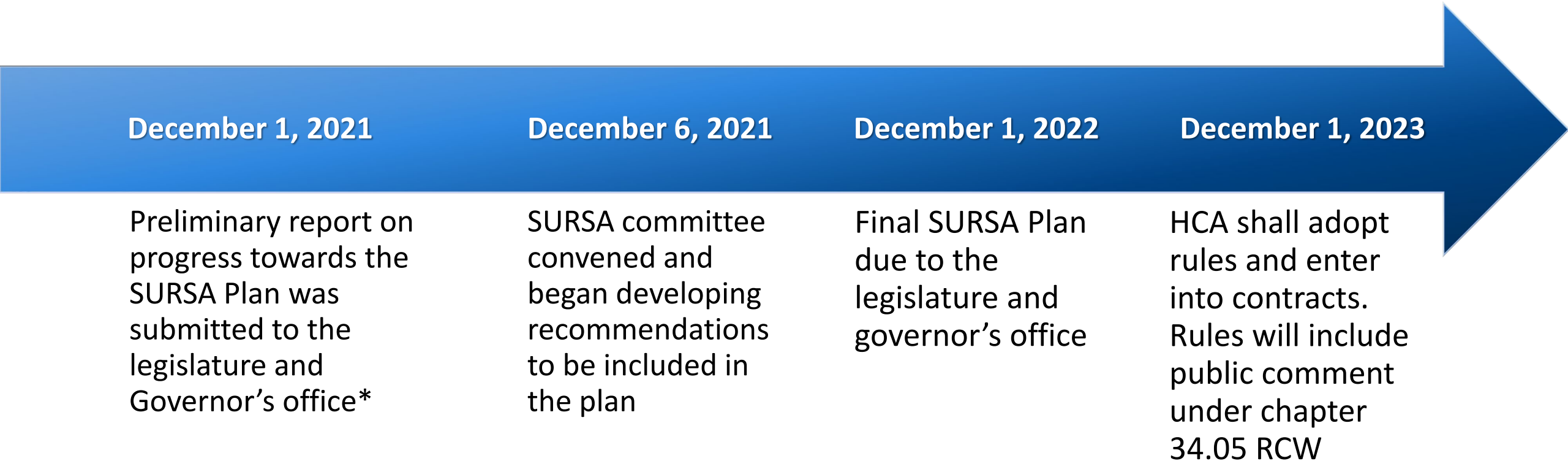
- Preliminary Report Submitted
- Committee convened December 6, 2021
- Subcommittees Created April 2022 with bi-weekly meetings

## Staying Informed

- Meeting invitations, minutes, & agenda are posted on HCA Website
- Virtual Meetings with public comment period
- Open participation in the SURSA Subcommittees



# Timeline: Substance Use Recovery Services Advisory (SURSA) committee and plan



\*SURSA Preliminary Report



# Questions?

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