

2025 HCA budget & legislation proposals

The Health Care Authority (HCA) serves as the single-Medicaid state agency and is the largest purchaser of health care in the state. We lead the effort on transforming health care through programs and initiatives that range from the administration of Apple Health (Medicaid) and behavioral health activities to developing models for value-based purchasing and health technology assessments. We use data to inform our decisions and work in collaboration with local communities to ensure Washington residents have access to better health and better care at a lower cost.

HCA leads state efforts to transform health care, including reimbursement of mental health and substance use disorders (SUD). HCA focuses on expanding access, investing in the workforce, controlling costs, prevention efforts, and using HCA's purchasing power to enhance value and quality for those we serve.

Our 2025 Agency Request Legislation and Decision Packages build on the significant investments our state has made in the health care delivery system over the past decade. HCA will keep the state well-positioned to drive better health outcomes and control costs.

This summary document reflects HCA's highest priority requests but is not a comprehensive list of items HCA will request for the Governor's budget. Please note all funding amounts included in this document are for fiscal year (FY) 25-27.

AGENCY REQUEST LEGISLATION

PEBB/SEBB access & affordability: Strives to maintain health plan networks and stabilize long-term affordability by requiring hospitals to contract with PEBB and SEBB plans that offer (in good faith) to contract; caps reimbursement for hospital services while requiring sustained and increased reimbursement for services provided by primary care, behavioral health, and certain small and rural hospitals; and requires certain reporting.

Updating the Washington State All Payer Claims Database (WA-APCD): Updates WA-APCD statutes, including aligning with federal price transparency rules and state transparency efforts; adjusts duplicate reporting requirements; and establishes the option for HCA to contract for a Lead Organization or act in that capacity/role.

Care coordination & information sharing for counselors and social workers: Improves communication and care coordination by allowing marriage and family therapists and social workers to share patient information with other providers when operating in their professional capacity, in line with existing state health care privacy protections.

Assisted outpatient treatment (AOT) standard of proof alignment: Seeks to increase the use of AOT through alignment of the evidentiary standards for AOT at "clear, cogent, and convincing evidence." The burden of proof would be consistent across the various components of the Involuntary Treatment Act statute.

Aligning PEB/SEB Board authorities: Aligns board authorities around permissible types of alternative coverage offerings (e.g., pet insurance).

SUD single bed certification (SBC): In anticipation of RCW 71.05.150(2)(d), expiring on July 1, 2026, this allows hospitals to request an SBC to provide involuntary SUD treatment under the Involuntary Treatment Act. The change will allow for individuals experiencing a crisis to receive immediate SUD treatment when they would not be accepted into a secure withdrawal management and stabilization facility because of a medical condition or there are no beds available elsewhere.



DECISION PACKAGES

Maintaining coverage and ensuring access

Apple Health Expansion (AHE): Seeking \$47,110,000 in General State Funds (GF-S) to expand the AHE program budget cap, increasing available slots by 13,000 in the program for eligible individuals.

Income compatibility: Seeking \$8,973,000 (GF-S) to reduce barriers and churn for Apple Health clients. In July 2025 it would increase the compatibility threshold up to 25% when individuals apply for or renew coverage. Also explores the submission of a waiver to allow individuals ages 6+ to have continuous eligibility for two years at a time.

Federal and state interoperability and prior authorization requirements: Seeking \$9,622,000 (GF-S) to implement and maintain Provider Access, Payer-to-Payer, and Prior Authorization application programming interfaces (APIs) required by recently adopted federal rules.

Managed care rules & accountability: Seeking \$4,067,000 (GF-S) to support necessary contractor resources for updates to the managed care delivery system to comply with new federal Medicaid rules.

Federal rule alignment on streamlined eligibility: Seeking \$7,200,000 (GF-S) to align with updated Centers for Medicare & Medicaid Services (CMS) eligibility rules. Removes premiums for Apple Health for Kids, simplifies application requirements, and updates processes to reduce churn.

Strengthening behavioral health, SUD, and housing supports

Non-Native SUD encounters at Tribal facilities: Seeking \$70,907,000 (GF-S) to cover the state-share of SUD services provided to non-American Indian (AI)/Alaska Native (AN) Apple Health clients. Tribal facilities currently cover the costs to draw down federal match.

Trueblood Phase 4: HCA, in partnership with the Department of Social and Health Services (DSHS), is committed to prioritizing the successful implementation of any agreements finalized as part

of Trueblood Phase 4 negotiations and anticipates the need for associated state appropriations.

ASAM 4th edition statewide implementation and program support: Seeking \$13,101,000 (GF-S) to ensure the agency is adequately resourced for implementing the American Society of Addiction Medicine (ASAM) criteria to ensure Medicaid managed care organizations (MCOs) and insurance carriers transition to the updated ASAM criteria and begin preparation for the adolescent and transition age adults (ATAY) version in 2026.

CCBHC development: Seeking \$2,156,000 (GF-S) for ongoing work to establish certified community behavioral health centers (CCBHCs) as a statewide model in Washington by FY 2027.

Blake projects-programs: Seeking \$19,643,000 (GF-S) to continue and expand funding for programs established by the Blake Bill (Senate Bill 5536), including: collegiate recovery supports; health engagement hub (HEH) implementation and evaluation support; MOUD in Jail Program Support while transitioning to Medicaid waiver; WSIPP study of the recovery navigator program (RNP), outcomes and effectiveness reporting for trainings; implementation of diversion data integration platform; and development of a statewide behavioral health treatment and recovery support services mapping tool.

Naloxone and LAI buprenorphine: Seeking \$5,000,000 (GF-S) in FY26 for behavioral health agencies (BHAs) to buy supplies of naloxone and \$3,000,000 in FY26 for small clinics to buy longacting injectable (LAI) buprenorphine to support expanded access statewide to opioid overdose reversal medications and treatments for opioid use disorder.

New Journeys: Seeking \$520,000 (GF-S) to continue and expand support for evidence-based treatment for the New Journeys program, providing outreach and intervention for youth and young adults when first diagnosed with psychosis.

Reentry Demonstration Initiative: Seeking \$6,408,000 (GF-S) in appropriation authority to continue providing wraparound supports, reducing recidivism, and increasing community safety through the Medicaid Transformation Project (MTP) Reentry Initiative.



Reentry pre-release services: With CMS program approval under the MTP renewal (called MTP 2.0), HCA requests \$14,928,000 (GF-S) to provide targeted reentry pre-release services for incarcerated individuals up to 90 days before their release, effective July 1, 2025.

Foundational Community Supports (FCS)

program: Seeking an increase in expenditure authority to account for significant growth in FCS enrollments and demand for services. Also seeking authority to align FCS service reimbursement rates according to Mercer's rate study recommendations.

Complex Discharge Program expansion: Seeking \$27,804,000 (GF-S) for increased staff support, analytics, and extension of pilot program through 2027 to create parity for children and individuals in long term civil commitment (LTCC) settings.

Improving health outcomes through enhanced rates & benefits

Primary care infrastructure grants: Seeking \$10,658,000 (GF-S) to offer grant funds to primary care providers (PCPs) to invest in the infrastructure required to deliver whole-person, high-quality care. Grants would be administered by Accountable Communities of Health (ACHs).

Medicaid primary care rate increase: Seeking \$68,395,000 (GF-S) to increase the enhanced pediatric and adult primary care fee schedules to Medicare rates, as part of a broader strategy to improve the access to and quality of primary care services for Medicaid clients.

Family therapy rates for young children: Seeking \$645,000 (GF-S) to increase family therapy rates for young children (ages birth through 5 years) to align evidence-based practices for infant-early childhood mental health.

Ambulatory surgery center payment methodology: Seeking \$6,659,000 (GF-S) to update the Ambulatory Service Center (ASC) payment methodology to be in line with current Medicare methodology and align with Medicare payment methodology and rates.

Health Technology Clinal Committee (HTCC) implementation: Seeking \$38,846,000 (GF-S) to implement new HTCC decisions, including expanded and improved coverage for evidence-based treatment of bariatric surgery and spinal

cord stimulators for people with low back pain. Broader access will improve the health and wellbeing of Medicaid beneficiaries and will contribute to prevention of expensive obesity-related complications and intensive medical interventions.

PEBB/SEBB

PEBB and SEBB benefit enhancements: Seeking \$20,463,000 (GF-S) to add coverage for doula services in the Uniform Medical Plan (UMP), provide coverage for behavioral health (BH) and SUD peer support services, and enhance and align the Uniform Dental Plan (UDP) PEBB dental benefit with benefits currently offered under SEBB.

PEBB and SEBB IT resources/benefit accounts: Seeking \$7,322,000 (GF-S) to improve Benefits 24/7, including additional positions to address current and future system changes, and increase ability to address access to care issues, faster resolution, and analysis.

Critical staffing support

Provider enrollment support: Seeking \$465,000 (GF-S) to increase staffing and reduce the increasing backlog of work to support provider enrollment in Medicaid. Provider enrollment is a necessary step for providers to ensure they can bill Medicaid (fee-for-service (FFS) and managed care) for services provided.

Critical behavior health supports: Seeking \$1,978,000 (GF-S) for 7 new and 3 existing project FTEs. Funding allows HCA to achieve successful implementation of the state's behavioral health priorities and key projects related to statewide administration of behavioral health services.

MAGI post eligibility reviews: Seeking \$11,539,000 (GF-S) for continued funding, additional permanent staffing to maintain current productivity and avoid future backlogs, outreach and education efforts, and enhance our Medicaid customer experience.

Staff supports for maternal access: Seeking \$1,456,000 (GF-S) for sustainable funding for staff to continue and expand high-priority maternal access and services designed to reduce health inequities. Includes funding to:

- Implement Senate Bill 5580: Improving maternal health outcomes
- Prevent loss of staff currently driving clinical policy advancements for maternal services and early childhood supports

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Health and Human Services (HHS) Enterprise Coalition projects and IT investments

WaCares Program implementation and maintenance: Seeking \$9,514,000 (GF-S) through the Long-Term Services and Supports (LTSS) Trust account to ensure call center systems are programmed for WaCares use and necessary staff are trained and onboarded prior to the 2026 start date, as well as for ongoing program maintenance and operations.

HHS Enterprise Coalition Master Person Index (MPI): Seeking \$197,000 (GF-S) for staff support

necessary to continue the MPI project. This is a coalition-wide project supporting the development of unique identification across coalition programs and systems.

Health Care Management and Coordination System (HCMACS): Seeking \$50,958,000 (GF-S) to continue support for a statewide enterprise solution for care coordination and case management that supports clients as they move through shared services between state agencies and hospitals/private care settings. The Legislature appropriated funds to initiate this work in previous biennia, but certain amounts for FY25 need to be rolled into FY26, and ongoing funding was not included in previous four-year modeling.

State & school employee health care access and affordability



- Ensures hospitals will participate in Public Employees Benefits Board (PEBB) and School Employees Benefits Board (SEBB) plan networks to ensure continued access to critical services for state and school employees.
- Establishes price ceilings for health plan reimbursement of high-cost hospital services. Also establishes reimbursement floors for primary care and behavioral health services to rationalize reimbursement and sustain access to preventive services while containing health plan cost growth.

Summary

- Applies to all fully insured and self-funded PEBB and SEBB program health plans.
- Requires hospitals to participate in health plan networks when a carrier or third-party administrator (TPA) makes a good faith offer to contract.
- Establishes pricing thresholds for hospital, primary care, and behavioral health services beginning in January 2027:
 - Hospital prices, except for children's hospitals, for all inpatient and outpatient hospital services, cannot exceed 200% of Medicare.
 - Children's hospital prices cannot exceed 350% of Medicare.
 - Sole community hospitals (SCHs) and critical access hospitals (CAHs) must be paid at rates that are at least 101% of allowable cost.
 - Primary care and non-facility based behavioral health services must be reimbursed at levels no less than 150% of Medicare.
- Beginning January 2029, inpatient and outpatient hospital prices cannot exceed 190% of Medicare, and children's hospital prices cannot exceed 300% of Medicare.
- Requires premiums to consider reimbursement changes driven by the legislation.
- Directs HCA to report on impacts to the Legislature by 2030.

Background

The frequency of payer-hospital contract termination notices has increased in recent years. These notices confuse enrollees, create concern about providers or facilities going out of network, and risk disrupting routine and essential care for patients. Hospitals' threat of leaving a plan's network also creates a barrier to controlling prices for hospital services amidst increased consolidation in the market.

In addition, reimbursement of primary care and behavioral health lags significantly behind reimbursement for specialty and hospital-based services. This impacts provider recruitment and retention, and patient access to care.

Washington implemented reference pricing strategies in 2019 through our individual market public option (Cascade Select). Our state has seen these plans control premiums more effectively than alternatives that lack price controls. Oregon, among other states, has also seen success with similar

State & school employee health care access and affordability



State & school employee health care access and affordability

policies. A recent audit by the Oregon Health Authority found that they saved \$112.7 million in 2021 because of their reference pricing laws.

Fiscal impact

HCA anticipates total health plan expenditures to reduce, based on expected rate trends. The total amount of reduced spending is unknown, but it's expected to offset increases or potentially lower employee premiums and state expenditures by \$47 million in 2027 and potentially increasing to over \$160 million per year by 2029.

Additional state expenditures are anticipated to cover agency administrative expenses for oversight and compliance activities. HCA also expects the potential for additional health plan expenses in the first year to adapt provider contracts.

State & school employee health care access and affordability

BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: Z-0050.3/25 3rd draft

ATTY/TYPIST: KS:lel

Ensuring access to primary care, behavioral health, and affordable hospital services. BRIEF DESCRIPTION:

- 1 AN ACT Relating to ensuring access to primary care, behavioral
- 2 health, and affordable hospital services; and adding a new section to
- 3 chapter 41.05 RCW.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 41.05 6 RCW to read as follows:
- 7 (1) For purposes of this section, "contractor" means a health 8 carrier that provides medical insurance offered to public employees 9 and their covered dependents under this chapter, or a third-party 10 administrator contracted by the authority to provide medical coverage 11 to public employees under this chapter.
 - (2) Upon a good faith offer from a contractor, a hospital licensed under chapter 70.41 RCW that receives payment for services through any program administered by the authority under chapter 74.09 RCW must contract with that contractor. This subsection does not apply to a hospital owned and operated by a health maintenance organization licensed under chapter 48.46 RCW.
- 18 (3) Each contractor, for its health plans that provide medical 19 coverage offered to public employees and their covered dependents, 20 must meet the following requirements:
 - (a) Beginning January 1, 2027:

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- (i) Except as provided in (a)(ii) of this subsection, reimbursement to any provider or facility for inpatient and outpatient hospital services may not exceed the lesser of billed charges, the contractor's contracted rate for the provider, or 200 percent of the total amount medicare would have reimbursed for the same or similar services;
- (ii) Reimbursement to any provider or facility for inpatient and outpatient hospital services provided at a specialty hospital primarily engaged in the care and treatment of children may not exceed the lesser of billed charges, the contractor's contracted rate for the provider, or 350 percent of the total amount medicare would have reimbursed providers and facilities for the same or similar services;
- (iii) Reimbursement for services provided by rural hospitals certified by the centers for medicare and medicaid services as critical access hospitals or sole community hospitals may not be less than 101 percent of allowable costs as defined by the United States centers for medicare and medicaid services for purposes of medicare cost reporting;
- (iv) Reimbursement for primary care services, as defined by the authority, may not be less than 150 percent of the amount that would have been reimbursed under the medicare program for the same or similar services; and
- (v) Reimbursement for nonfacility-based behavioral health services, as defined by the authority, may not be less than 150 percent of the amount that would have been reimbursed under the medicare program for the same or similar services.
 - (b) Beginning January 1, 2029:
- (i) Except as provided in (b)(ii) of this subsection, reimbursement to any provider or facility for inpatient and outpatient hospital services may not exceed the lesser of billed charges, the contractor's contracted rate for the provider, or 190 percent of the total amount medicare would have reimbursed providers and facilities for the same or similar services; and
- (ii) Reimbursement to any provider or facility for inpatient and outpatient hospital services provided at a specialty hospital primarily engaged in the care and treatment of children may not exceed the lesser of billed charges, the contractor's contracted rate for the provider, or 300 percent of the total amount medicare would

- 1 have reimbursed the providers and facilities for the same or similar 2 services.
 - (4) Nothing in this section prohibits a contractor from reimbursing a hospital through a nonfee-for-service payment methodology, so long as the payments incentivize higher quality or improved health outcomes and the contractor continues to comply with the reimbursement requirements in this section.
 - (5) Premiums must take into account changes in reimbursement for hospital, primary care, and behavioral health services anticipated to result from the application of this section.
 - (6) At the request of the authority for monitoring, enforcement, or program and quality improvement activities, a contractor must provide cost and quality of care information and data to the authority and may not enter into an agreement with a provider or third party that would restrict the contractor from providing this information or data.
 - (7) By December 31, 2030, the authority, in consultation with the office of the insurance commissioner, shall provide a report to the governor's office and relevant committees of the legislature analyzing the initial impacts of this section on network access, enrollee premiums, and state expenditures for medical coverage offered to public employees under this chapter. The report may include recommendations for legislative changes to the policy established in this section.
- 25 (8) The authority may adopt rules to implement this section, 26 including rules for levying fines and taking other contract actions 27 it deems necessary to enforce compliance with this section.

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- Removes the definition and references of "proprietary financial information" in the WA-APCD statute (RCW 43.371) to align with federal transparency requirements.
- Permits HCA to either contract for a Lead Organization (LO) through a competitive procurement process or act as the LO.
- Adjusts reporting timelines for OFM from biennially to every five years.

Summary

WA-APCD is a tool used to collect health care claims data for reporting and to develop analytics that help the public make informed health care decisions. The WA-APCD remains an integral component of Washington's health care improvement efforts, serving as a reliable source of claims data proven essential to promoting transparency and implementing initiatives around cost and quality.

State law requires most health plans in Washington State to submit claims data to the WA-APCD. The proposed changes will not change the scope of information that the WA-APCD already receives, nor the existing protections around the distribution and use of protected health information (PHI).

HCA's proposal aligns the statutory treatment of claims paid amounts with federal price transparency requirements published in 2020. Under this proposal, claims data that contains specific reimbursement arrangements and negotiated rates between providers/facilities and insurers would not constitute proprietary financial information. This change would allow policymakers and the public broader access to claims data already required to be publicly disclosed.

Background

WA-APCD acts as a critical resource for the state's Health Care Cost Transparency Board (Cost Board) efforts. Some of the work WA-APCD supports includes:

- Health care cost driver analysis for Cost Board.
- Analytic support initiative by the Institute for Health Metrics and Evaluation (IHME) to support the Cost Board.
- RAND hospital repricing study to support Washington Health Benefit Exchange (HBE) and Cost Board.
- Balance Billing Protection Act-related analyses and reporting to support the Office of the Insurance Commissiner (OIC) and state law.
- Facility level price and quality transparency reporting on WA-APCD website.

Under current state law, "proprietary financial information" in the WA-APCD can be disclosed only to researchers with institutional review board (IRB) approval; federal, state, Tribal, and local governments; any entity when functioning as the LO; and the HBE, despite recent federal rules requiring that contracted rates between payers and providers be made publicly available.

Federal requirements bring health care service pricing into the public domain; however, the data publicly disclosed by Transparency in Coverage (TiC) regulations does not provide insight into how services are utilized, at what frequency, and by which populations. In addition, TiC regulations do not indicate how rates are changing over time and contributing to cost growth – work supported by the WA-APCD.





As part of the procurement process for the WA-APCD lead organization (LO), HCA contracted with Manatt to perform a national landscape analysis. In Manatt's report "Strengths, Weaknesses, Opportunities, and Threats" analysis, one of the identified weaknesses is the state law prohibition on the public release of proprietary financial information.

Fiscal impact

HCA's proposal does not have a fiscal impact. However, we are also requesting a Decision Package to address the anticipated budget shortfall for HCA to have enough funds to procure an LO or continue to act as the LO for the WA-APCD.

BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: Z-0047.2/25 2nd draft

ATTY/TYPIST: MW:jlb

BRIEF DESCRIPTION: Updating the all payers claim database.

- 1 AN ACT Relating to modernizing and aligning with federal
- 2 regulations the all payer claims database; and amending RCW
- 3 43.371.010, 43.371.020, 43.371.050, 43.371.060, 43.371.070, and
- 4 43.371.090.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 43.371.010 and 2019 c 319 s 2 are each amended to read as follows:
- 8 The definitions in this section apply throughout this chapter 9 unless the context clearly requires otherwise.
- 10 (1) "Authority" means the health care authority.
- 11 (2) "Carrier" and "health carrier" have the same meaning as in 12 RCW 48.43.005.
- (3) "Claims data" means the data required by RCW 43.371.030 to be submitted to the database, including billed, allowed and paid amounts, and such additional information as defined by the director in rule.
- 17 (4) "Data supplier" means: (a) A carrier, third-party 18 administrator, or a public program identified in RCW 43.371.030 that 19 provides claims data; and (b) a carrier or any other entity that 20 provides claims data to the database at the request of an employer-

- sponsored self-funded health plan or Taft-Hartley trust health plan pursuant to RCW 43.371.030(1).
- 3 (5) "Data vendor" means an entity contracted to perform data 4 collection, processing, aggregation, extracts, analytics, and 5 reporting.
- 6 (6) "Database" means the statewide all-payer health care claims
 7 database established in RCW 43.371.020.
 - (7) "Direct patient identifier" means a data variable that directly identifies an individual, including: Names; telephone numbers; fax numbers; social security number; medical record numbers; health plan beneficiary numbers; account numbers; certificate or license numbers; vehicle identifiers and serial numbers, including license plate numbers; device identifiers and serial numbers; web universal resource locators; internet protocol address numbers; biometric identifiers, including finger and voice prints; and full face photographic images and any comparable images.
 - (8) "Director" means the director of the authority.

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- (9) "Indirect patient identifier" means a data variable that may identify an individual when combined with other information.
- 20 (10) "Lead organization" means the organization selected under 21 RCW 43.371.020.
 - (11) "Office" means the office of financial management.
 - (12) (("Proprietary financial information" means claims data or reports that disclose or would allow the determination of specific terms of contracts, discounts, or fixed reimbursement arrangements or other specific reimbursement arrangements between an individual health care facility or health care provider, as those terms are defined in RCW 48.43.005, and a specific payer, or internal fee schedule or other internal pricing mechanism of integrated delivery systems owned by a carrier.
- 31 (13)) "Unique identifier" means an obfuscated identifier 32 assigned to an individual represented in the database to establish a 33 basis for following the individual longitudinally throughout 34 different payers and encounters in the data without revealing the 35 individual's identity.
- 36 **Sec. 2.** RCW 43.371.020 and 2024 c 54 s 54 are each amended to read as follows:
- 38 (1) The office shall establish a statewide all-payer health care 39 claims database. On January 1, 2020, the office must transfer Code Rev/MW:jlb 2 Z-0047.2/25 2nd draft

- authority and oversight for the database to the authority. The office 1 and authority must develop a transition plan that sustains operations 2 by July 1, 2019. The database shall support transparent public 3 reporting of health care information. The database must improve 4 transparency to: Assist patients, providers, and hospitals to make 5 6 informed choices about care; enable providers, hospitals, and communities to improve by benchmarking their performance against that 7 of others by focusing on best practices; enable purchasers to 8 identify value, build expectations into their purchasing strategy, 9 and reward improvements over time; and promote competition based on 10 11 quality and cost. The database must systematically collect all medical claims and pharmacy claims from private and public payers, 12 with data from all settings of care that permit the systematic 13 14 analysis of health care delivery.
 - (2) The authority ((shall use)) may act as the lead organization, or select a lead organization from among the best potential bidders using a competitive procurement process, in accordance with chapter 39.26 RCW, ((to select a lead organization from among the best potential bidders)) to coordinate and manage the database.

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- (a) (i) In conducting the competitive procurement, the authority must ensure that no state officer or state employee participating in the procurement process:
- (A) Has a current relationship or had a relationship within the last three years with any organization that bids on the procurement that would constitute a conflict with the proper discharge of official duties under chapter 42.52 RCW; or
- Is a compensated or uncompensated member of a bidding organization's board of directors, advisory committee, or has held such a position in the past three years.
- (ii) If any relationship or interest described in (a)(i) of this subsection is discovered during the procurement process, the officer or employee with the prohibited relationship must withdraw from involvement in the procurement process.
- (b) Due to the complexities of the all-payer claims database and the unique privacy, quality, and financial objectives, the authority must give strong consideration to the following elements determining the appropriate lead organization contractor: (i) The organization's degree of experience in health care data collection, analysis, analytics, and security; (ii) whether the organization has long-term self-sustainable financial model; (iii) the Code Rev/MW:jlb 3

- organization's experience in convening and effectively engaging stakeholders to develop reports, especially among groups of health providers, carriers, and self-insured purchasers; (iv) the organization's experience in meeting budget and timelines for report generations; and (v) the organization's ability to combine cost and
 - (c) The successful lead organization must apply to be certified as a qualified entity pursuant to 42 C.F.R. Sec. 401.703(a) by the centers for medicare and medicaid services.
 - (d) The authority may not select a lead organization that:
- 11 (i) Is a health plan as defined by and consistent with the 12 definitions in RCW 48.43.005;
 - (ii) Is a hospital as defined in RCW 70.41.020;

quality data to assess total cost of care.

- (iii) Is a provider regulated under Title 18 RCW;
- 15 (iv) Is a third-party administrator as defined in RCW 70.290.010; 16 or
- 17 (v) Is an entity with a controlling interest in any entity 18 covered in (d)(i) through (iv) of this subsection.
 - (3) As part of the competitive procurement process referenced in subsection (2) of this section, the lead organization shall enter into a contract with a data vendor or multiple data vendors to perform data collection, processing, aggregation, extracts, and analytics. A data vendor must:
- 24 (a) Establish a secure data submission process with data 25 suppliers;
- 26 (b) Review data submitters' files according to standards 27 established by the authority;
- 28 (c) Assess each record's alignment with established format, 29 frequency, and consistency criteria;
- 30 (d) Maintain responsibility for quality assurance, including, but 31 not limited to: (i) The accuracy and validity of data suppliers' 32 data; (ii) accuracy of dates of service spans; (iii) maintaining 33 consistency of record layout and counts; and (iv) identifying 34 duplicate records;
- 35 (e) Assign unique identifiers, as defined in RCW 43.371.010, to 36 individuals represented in the database;
- 37 (f) Ensure that direct patient identifiers $((\tau))$ and indirect 38 patient identifiers $((\tau))$ and proprietary financial information)) are 39 released only in compliance with the terms of this chapter;

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- 1 (g) Demonstrate internal controls and affiliations with separate 2 organizations as appropriate to ensure safe data collection, security 3 of the data with state of the art encryption methods, actuarial 4 support, and data review for accuracy and quality assurance;
 - (h) Store data on secure servers that are compliant with the federal health insurance portability and accountability act and regulations, with access to the data strictly controlled and limited to staff with appropriate training, clearance, and background checks; and
- 10 (i) Maintain state of the art security standards for transferring 11 data to approved data requestors.
 - (4) The lead organization and data vendor must submit detailed descriptions to Washington technology solutions to ensure robust security methods are in place. Washington technology solutions must report its findings to the authority and the appropriate committees of the legislature.
- 17 (5) The lead organization is responsible for internal governance, 18 management, funding, and operations of the database. At the direction 19 of the authority, the lead organization shall work with the data 20 vendor to:
- 21 (a) Collect claims data from data suppliers as provided in RCW 22 43.371.030;
 - (b) Design data collection mechanisms with consideration for the time and cost incurred by data suppliers and others in submission and collection and the benefits that measurement would achieve, ensuring the data submitted meet quality standards and are reviewed for quality assurance;
 - (c) Ensure protection of collected data and store and use any data in a manner that protects patient privacy and complies with this section. All patient-specific information must be deidentified with an up-to-date industry standard encryption algorithm;
- 32 (d) Consistent with the requirements of this chapter, make 33 information from the database available as a resource for public and 34 private entities, including carriers, employers, providers, 35 hospitals, and purchasers of health care;
- 36 (e) Report performance on cost and quality pursuant to RCW 37 43.371.060 using, but not limited to, the performance measures 38 developed under RCW 41.05.690;

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- 1 (f) Develop protocols and policies, including prerelease peer 2 review by data suppliers, to ensure the quality of data releases and 3 reports;
 - (g) Develop a plan for the financial sustainability of the database as may be reasonable and customary as compared to other states' databases and charge fees for reports and data files as needed to fund the database. Any fees must be approved by the authority and should be comparable, accounting for relevant differences across data requests and uses. The lead organization may not charge providers or data suppliers fees other than fees directly related to requested reports and data files; and
 - (h) Convene advisory committees with the approval and participation of the authority, including: (i) A committee on data policy development; and (ii) a committee to establish a data release process consistent with the requirements of this chapter and to provide advice regarding formal data release requests. The advisory committees must include in-state representation from key provider, hospital, public health, health maintenance organization, large and small private purchasers, consumer organizations, and the two largest carriers supplying claims data to the database.
 - (6) The lead organization governance structure and advisory committees for this database must include representation of the third-party administrator of the uniform medical plan. A payer, health maintenance organization, or third-party administrator must be a data supplier to the all-payer health care claims database to be represented on the lead organization governance structure or advisory committees.
- 28 **Sec. 3.** RCW 43.371.050 and 2019 c 319 s 5 are each amended to 29 read as follows:
- 30 (1) Except as otherwise required by law, claims or other data 31 from the database shall only be available for retrieval in processed 32 form to public and private requesters pursuant to this section and 33 shall be made available within a reasonable time after the request. 34 Each request for claims data must include, at a minimum, the 35 following information:
- 36 (a) The identity of any entities that will analyze the data in connection with the request;

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- 1 (b) The stated purpose of the request and an explanation of how 2 the request supports the goals of this chapter set forth in RCW 3 43.371.020(1);
 - (c) A description of the proposed methodology;
- 5 (d) The specific variables requested and an explanation of how 6 the data is necessary to achieve the stated purpose described 7 pursuant to (b) of this subsection;
 - (e) How the requester will ensure all requested data is handled in accordance with the privacy and confidentiality protections required under this chapter and any other applicable law;
 - (f) The method by which the data will be destroyed at the conclusion of the data use agreement;
 - (g) The protections that will be utilized to keep the data from being used for any purposes not authorized by the requester's approved application; and
 - (h) Consent to the penalties associated with the inappropriate disclosures or uses of direct patient identifiers (($_{\tau}$)) or indirect patient identifiers (($_{\tau}$ or proprietary financial information)) adopted under RCW 43.371.070(1).
 - (2) The lead organization may decline a request that does not include the information set forth in subsection (1) of this section that does not meet the criteria established by the lead organization's data release advisory committee, or for reasons established by rule.
 - (3) Except as otherwise required by law, the authority shall direct the lead organization and the data vendor to maintain the confidentiality of claims or other data it collects for the database that include ((proprietary financial information,)) direct patient identifiers, indirect patient identifiers, or any combination thereof. Any entity that receives claims or other data must also maintain confidentiality and may only release such claims data or any part of the claims data if:
 - (a) The claims data does not contain ((proprietary financial information,)) direct patient identifiers, indirect patient identifiers, or any combination thereof; and
- 36 (b) The release is described and approved as part of the request 37 in subsection (1) of this section.
- 38 (4) The lead organization shall, in conjunction with the 39 authority and the data vendor, create and implement a process to

1 govern levels of access to and use of data from the database 2 consistent with the following:

- (a) Claims or other data that include ((proprietary financial information,)) direct patient identifiers, indirect patient identifiers, unique identifiers, or any combination thereof may be released only to the extent such information is necessary to achieve the goals of this chapter set forth in RCW 43.371.020(1) to researchers with approval of an institutional review board upon receipt of a signed data use and confidentiality agreement with the lead organization. A researcher or research organization that obtains claims data pursuant to this subsection must agree in writing not to disclose such data or parts of the data set to any other party, including affiliated entities, and must consent to the penalties associated with the inappropriate disclosures or uses of direct patient identifiers(($_{\tau}$)) or indirect patient identifiers(($_{\tau}$) or proprietary financial information)) adopted under RCW 43.371.070(1).
- (b) Claims or other data that do not contain direct patient identifiers, but that may contain ((proprietary financial information,)) indirect patient identifiers, unique identifiers, or any combination thereof may be released to:
- (i) Federal, state, tribal, and local government agencies upon receipt of a signed data use agreement with the authority and the lead organization((. Federal, state, tribal, and local government agencies that obtain claims data pursuant to this subsection are prohibited from using such data in the purchase or procurement of health benefits for their employees));
- (ii) Any entity when functioning as the lead organization under the terms of this chapter; ((and))
- (iii) The Washington health benefit exchange established under chapter 43.71 RCW, upon receipt of a signed data use agreement with the authority and the lead organization as directed by rules adopted under this chapter; and
- (iv) Agencies, researchers, and other entities as approved by the lead organization upon receipt of a signed data use agreement with the authority and the lead organization.
- (c) ((Claims or other data that do not contain proprietary financial information, direct patient identifiers, or any combination thereof, but that may contain indirect patient identifiers, unique identifiers, or a combination thereof may be released to agencies, researchers, and other entities as approved by the lead organization Code Rev/MW:jlb 8 Z-0047.2/25 2nd draft

upon receipt of a signed data use agreement with the lead organization.

- $\frac{(d)}{(d)}$) Claims or other data that do not contain direct patient identifiers, indirect patient identifiers, ((proprietary financial information,)) or any combination thereof may be released upon request.
- (5) Reports utilizing data obtained under this section may not contain ((proprietary financial information,)) direct patient identifiers, indirect patient identifiers, or any combination thereof. Nothing in this subsection (5) may be construed to prohibit the use of geographic areas with a sufficient population size or aggregate gender, age, medical condition, or other characteristics in the generation of reports, so long as they cannot lead to the identification of an individual.
- (6) ((Reports issued by the lead organization at the request of providers, facilities, employers, health plans, and other entities as approved by the lead organization may utilize proprietary financial information to calculate aggregate cost data for display in such reports. The authority shall approve by rule a format for the calculation and display of aggregate cost data consistent with this chapter that will prevent the disclosure or determination of proprietary financial information. In developing the rule, the authority shall solicit feedback from the stakeholders, including those listed in RCW 43.371.020(5)(h), and must consider, at a minimum, data presented as proportions, ranges, averages, and medians, as well as the differences in types of data gathered and submitted by data suppliers.
- (7)) Recipients of claims or other data under subsection (4) of this section must agree in a data use agreement or a confidentiality agreement to, at a minimum:
- (a) Take steps to protect data containing direct patient identifiers, indirect patient identifiers, ((proprietary financial information,)) or any combination thereof as described in the agreement;
- (b) Not redisclose the claims data except pursuant to subsection(3) of this section;
- (c) Not attempt to determine the identity of any person whose information is included in the data set or use the claims or other data in any manner that identifies any individual or their family or attempt to locate information associated with a specific individual;

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- 1 (d) Destroy claims data at the conclusion of the data use 2 agreement; and
- 3 (e) Consent to the penalties associated with the inappropriate disclosures or uses of direct patient identifiers $((\tau))$ or indirect patient identifiers $((\tau))$ or proprietary financial information) adopted under RCW 43.371.070(1).
- 7 **Sec. 4.** RCW 43.371.060 and 2020 c 131 s 1 are each amended to 8 read as follows:
 - (1) (a) Under the supervision of and through contract with the authority, the lead organization shall prepare health care data reports using the database and the statewide health performance and quality measure set. Prior to the lead organization releasing any health care data reports that use claims data, the lead organization must submit the reports to the authority for review.
 - (b) By October 31st of each year, the lead organization shall submit to the director a list of reports it anticipates producing during the following calendar year. The director may establish a public comment period not to exceed thirty days, and shall submit the list and any comment to the appropriate committees of the legislature for review.
- (2) (a) Health care data reports that use claims data prepared by the lead organization for the legislature and the public should promote awareness and transparency in the health care market by reporting on:
 - (i) Whether providers and health systems deliver efficient, high quality care; and
 - (ii) Geographic and other variations in medical care and costs as demonstrated by data available to the lead organization.
 - (b) Measures in the health care data reports should be stratified by demography, income, language, health status, and geography when feasible with available data to identify disparities in care and successful efforts to reduce disparities.
- 33 (c) Comparisons of costs among providers and health care systems
 34 must account for differences in the case mix and severity of illness
 35 of patients and populations, as appropriate and feasible, and must
 36 take into consideration the cost impact of subsidization for
 37 uninsured and government-sponsored patients, as well as teaching
 38 expenses, when feasible with available data.

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- 1 (3) The lead organization may not publish any data or health care data reports that:
 - (a) Directly or indirectly identify individual patients;
 - (b) ((Disclose a carrier's proprietary financial information;
- 5 (c)) Compare performance in a report generated for the general public that includes any provider in a practice with fewer than four providers; or
 - $((\frac{d}{d}))$ (c) Contain medicaid data that is in direct conflict with the biannual medicaid forecast.
 - (4) The lead organization may not release a report that compares and identifies providers, hospitals, or data suppliers unless:
 - (a) It allows the data supplier, the hospital, or the provider to verify the accuracy of the information submitted to the data vendor, comment on the reasonableness of conclusions reached, and submit to the lead organization and data vendor any corrections of errors with supporting evidence and comments within thirty days of receipt of the report;
 - (b) It corrects data found to be in error within a reasonable amount of time; and
 - (c) The report otherwise complies with this chapter.
 - (5) The authority and the lead organization may use claims data to identify and make available information on payers, providers, and facilities, but may not use claims data to recommend or incentivize direct contracting between providers and employers.
 - (6) The lead organization shall make information about claims data related to the provision of air ambulance service available on a website that is accessible to the public in a searchable format by geographic region, provider, and other relevant information.
 - (7) (a) The lead organization shall distinguish in advance to the authority when it is operating in its capacity as the lead organization and when it is operating in its capacity as a private entity. Where the lead organization acts in its capacity as a private entity, it may only access data pursuant to RCW 43.371.050(4) (b) $((\tau))$ (iv) or (c) $((\tau)$ or (d)).
- 35 (b) Except as provided in RCW 43.371.050(4), claims or other data 36 that contain direct patient identifiers ((or proprietary financial 37 information)) must remain exclusively in the custody of the data 38 vendor and may not be accessed by the lead organization.

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- 1 **Sec. 5.** RCW 43.371.070 and 2019 c 319 s 7 are each amended to read as follows:
 - (1) The director shall adopt any rules necessary to implement this chapter, including:
 - (a) Definitions of claim and data files that data suppliers must submit to the database, including: Files for covered medical services, pharmacy claims, and dental claims; member eligibility and enrollment data; and provider data with necessary identifiers;
 - (b) Deadlines for submission of claim files;
 - (c) Penalties for failure to submit claim files as required;
- 11 (d) Procedures for ensuring that all data received from data 12 suppliers are securely collected and stored in compliance with state 13 and federal law;
- 14 (e) Procedures for ensuring compliance with state and federal privacy laws;
 - (f) Procedures for establishing appropriate fees;
 - (g) Procedures for data release;

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- (h) Penalties associated with the inappropriate disclosures or uses of direct patient identifiers $((\tau))$ and indirect patient identifiers $((\tau))$; and
- 21 (i) A minimum reporting threshold below which a data supplier is 22 not required to submit data.
- 23 (2) The director may not adopt rules, policies, or procedures 24 beyond the authority granted in this chapter.
- 25 **Sec. 6.** RCW 43.371.090 and 2024 c 54 s 50 are each amended to 26 read as follows:
 - (1) To ensure the database is meeting the needs of state agencies and other data users, the authority shall convene a state agency coordinating structure, consisting of state agencies with related data needs and the Washington health benefit exchange to ensure effectiveness of the database and the agencies' programs. The coordinating structure must collaborate in a private/public manner with the lead organization and other partners key to the broader success of the database. The coordinating structure shall advise the authority and lead organization on the development of any database policies and rules relevant to agency data needs.
 - (2) The office must participate as a key part of the coordinating structure and evaluate progress towards meeting the goals of the database, and, as necessary, recommend strategies for maintaining and Code Rev/MW:jlb

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- 1 promoting the progress of the database in meeting the intent of this
- 2 section, and report its findings ((biennially)) every five years to
- 3 the governor and the legislature. The authority shall facilitate the
- 4 office obtaining the information needed to complete the report in a
- 5 manner that is efficient and not overly burdensome for the parties.
- 6 The authority must provide the office with access to database
- 7 processes, procedures, nonproprietary methodologies, and outcomes to
- 8 conduct the review and issue the ((biennial)) five-year report. The
- 9 (($\frac{\text{biennial}}{\text{one}}$)) $\underline{\text{five-year}}$ review shall assess, at a minimum the
- 10 following:

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- 11 (a) The list of approved agency use case projects and related 12 data requirements under RCW 43.371.050(4);
- 13 (b) Successful and unsuccessful data requests and outcomes 14 related to agency and nonagency health researchers pursuant to RCW 15 43.371.050(4);
- 16 (c) Online data portal access and effectiveness related to 17 research requests and data provider review and reconsideration;
 - (d) Adequacy of data security and policy consistent with the policy of Washington technology solutions; and
 - (e) Timeliness, adequacy, and responsiveness of the database with regard to requests made under RCW 43.371.050(4) and for potential improvements in data sharing, data processing, and communication.
 - (3) To promote the goal of improving health outcomes through better cost and quality information, the authority, in consultation with the agency coordinating structure, the office, lead organization, and data vendor shall make recommendations to the Washington state performance measurement coordinating committee as necessary to improve the effectiveness of the state common measure set as adopted under RCW 70.320.030.

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Care coordination



Allows counselors, marriage and family therapists, and social workers to share patient information with other providers when operating in their professional capacity.

Summary

Amends RCW 18.225.105 and 18.19.180 to permit disclosure of information when otherwise permitted by RCW 70.02, Washington's omnibus health care information access and disclosure rule for medical records.

Background

RCW 18.225.105 and RCW 18.19.180 restrict the sharing of patient information amongst providers. Providers have notified the Health Care Authority (HCA) that these restrictions limit care coordination and create barriers to treatment.

Currently, counselors, marriage and family therapists, and social workers receive information about a patient from other licensed practitioners, yet they cannot share that same information with other providers without the patient's consent (with very narrow exceptions).

This makes information sharing for these providers far more restricted than Health Insurance Portability and Accountability Act (HIPAA) rules. Valid patient consent cannot always be reasonably obtained, which is why HIPAA allows for sharing without consent for treatment and health care operations.

Equity

Underserved and marginalized communities need more care and better care coordination. Removing the barriers to information sharing would allow frontline providers to better serve vulnerable communities.

Fiscal impact

No fiscal impact.

See table on the next page for when disclosure is permitted.



Care coordination

When is disclosure permitted?

Law	Summary	Who must comply?	Protected info
HIPAA	 National standard protecting sensitive patient health information from being disclosed without the patient's consent or knowledge, subject to certain exceptions. 	 Health care providers Health plans Health care clearinghouses Business associates 	 Protected health information (PHI) Health records, including: Electronic Paper Oral
RCW 70.02	 The Uniform Health Care Information Act (UHCIA): Provides confidentiality protection for medical records and patients' health care information (HCI). Requires consent in most cases for release of records or disclosure of information, subject to certain exceptions. 	Health care providers	 HCI functions very similarly to PHI. HCI means any information, whether oral or recorded in any form or medium, that identifies or can readily be associated with the identity of a patient and directly relates to the patient's health care.
RCW 18.225/ .19.180	 Specific state laws that prohibit professionals licensed under these laws from sharing any information acquired from other health care providers in nearly all circumstances, with very specific exceptions. These laws are much more restrictive than HIPAA or RCW 70.02. 	 Mental health counselors Marriage and family therapists Social workers Counselors 	

BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: Z-0675.1/24

CC:jlb ATTY/TYPIST:

Addressing the disclosure of health information for care coordination. BRIEF DESCRIPTION:

- 1 AN ACT Relating to addressing the disclosure of health
- 2 information for care coordination; and amending RCW 18.225.105 and
- 3 18.19.180.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 18.225.105 and 2020 c 302 s 115 are each amended to read as follows:
- A person licensed under this chapter shall not disclose the written acknowledgment of the disclosure statement pursuant to RCW
- 9 18.225.100, nor any information acquired from persons consulting the
- 10 individual in a professional capacity when the information was
- 11 necessary to enable the individual to render professional services to
- 12 those persons except:
- 13 (1) With the written authorization of that person or, in the case 14 of death or disability, the person's personal representative;
- 15 (2) If the person waives the privilege by bringing charges 16 against the person licensed under this chapter;
- 17 (3) In response to a subpoena from the secretary. The secretary 18 may subpoena only records related to a complaint or report under RCW
- 19 18.130.050;
- 20 (4) As required under chapter 26.44 or 74.34 RCW or RCW 71.05.217
- 21 (6) and (7); ((or))

- 1 (5) When disclosure of health care information is permitted under 2 chapter 70.02 RCW; or
 - (6) To any individual if the person licensed under this chapter reasonably believes that disclosure will avoid or minimize an imminent danger to the health or safety of the individual or any other individual; however, there is no obligation on the part of the provider to so disclose.
- 8 **Sec. 2.** RCW 18.19.180 and 2023 c 425 s 17 are each amended to 9 read as follows:

An individual credentialed under this chapter shall not disclose the written acknowledgment of the disclosure statement pursuant to RCW 18.19.060 nor any information acquired from persons consulting the individual in a professional capacity when that information was necessary to enable the individual to render professional services to those persons except:

- (1) With the written consent of that person or, in the case of death or disability, the person's personal representative, other person authorized to sue, or the beneficiary of an insurance policy on the person's life, health, or physical condition;
- 20 (2) That a person credentialed under this chapter is not required 21 to treat as confidential a communication that reveals the 22 contemplation or commission of a crime or harmful act;
 - (3) If the person is a minor, and the information acquired by the person credentialed under this chapter indicates that the minor was the victim or subject of a crime, the person credentialed may testify fully upon any examination, trial, or other proceeding in which the commission of the crime is the subject of the inquiry;
- 28 (4) If the person waives the privilege by bringing charges 29 against the person credentialed under this chapter;
- 30 (5) In response to a subpoena from a court of law or the 31 secretary. The secretary may subpoena only records related to a 32 complaint or report under chapter 18.130 RCW; $((\Theta r))$
 - (6) As required under chapter 26.44 RCW; or
- 34 (7) When disclosure of health care information is permitted under 35 chapter 70.02 RCW.

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AOT standard of proof



- Aligns evidentiary standards for participation in assisted outpatient treatment programs.
- Aligns the standard of proof for an AOT petition by requiring "clear, cogent, and convincing evidence" for a court to find someone in need of AOT. The standard of proof would be consistent across the various components of the Involuntary Treatment Act statute.

Summary

Remedies conflicting statutes that established the standard of proof for AOT. Currently, RCW 71.05.240 and 71.05.148 require inconsistent standards of proof:

- Applying a preponderance of the evidence
- Clear, cogent, and convincing standard

Involuntary Treatment Act (ITA)

This act provides the statutory framework for civil investigation, evaluation, detention, and commitment of individuals experiencing a mental disorder or a substance use disorder whose symptoms are so acute that the individual may need to be treated on an involuntary basis in an evaluation and treatment (E&T) or secure withdrawal management and stabilization (SWMS) facility. The clear, cogent, and convincing evidentiary standard is applicable to all hearings for a 14-, 90-, or 180-day confinement under the ITA.

ITA governs the actions of designated crisis responders (DCRs), law enforcement, health care providers, and the court process for:

- Conducting investigations and evaluations to determine eligibility of an individual for emergent or non-emergent involuntary detention and treatment.
- Writing petitions so that the court may order an involuntary commitment.
- Testifying in court proceedings.
- Monitoring compliance for individuals who have been committed to less-restrictive treatment in the community.

Assisted outpatient treatment (AOT)

This type of treatment is a community-based behavioral health treatment that is available under civil court commitment. Early intervention through a program like AOT can make a strong impact on the lives of individuals struggling with behavioral health conditions.

Through a collaboration with the court, a behavioral health agency uses therapeutic treatment to promote, engage, and divert individuals from needing higher levels of hospitalization or incarceration. The establishment of AOT therapeutic court relationships has been challenged by the perceived incongruency in the standard of proof. Currently, only two courts are providing AOT program services: Pierce and Chelan counties.

Fiscal impact

There is no fiscal impact in implementing this bill, as funds for implementation were previously distributed in 2022 and have been underutilized.

AOT standard of proof

AOT standard of proof



Additional links

For more information, view HCA's:

- ITA fact sheet
- ITA webpage

AOT standard of proof

BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: Z-0027.1/25

ATTY/TYPIST: MW:eab

Aligning evidentiary standards for participation in assisted outpatient programs. BRIEF DESCRIPTION:

- 1 AN ACT Relating to aligning evidentiary standards for
- 2 participation in assisted outpatient programs; amending RCW 71.05.240
- 3 and 71.05.240; providing an effective date; and providing an
- 4 expiration date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 71.05.240 and 2022 c 210 s 12 are each amended to read as follows:
- 8 (1) If a petition is filed for up to 14 days of involuntary 9 treatment, 90 days of less restrictive alternative treatment, or 18 10 months of less restrictive alternative treatment under RCW 71.05.148, 11 the court shall hold a probable cause hearing within 120 hours of the 12 initial detention under RCW 71.05.180, or at a time scheduled under
- 13 RCW 71.05.148.

14 (2) If the petition is for mental health treatment, the court or 15 the prosecutor at the time of the probable cause hearing and before 16 an order of commitment is entered shall inform the person both orally 17 and in writing that the failure to make a good faith effort to seek 18 voluntary treatment as provided in RCW 71.05.230 will result in the 19 loss of his or her firearm rights if the person is subsequently

detained for involuntary treatment under this section.

(3) If the person or his or her attorney alleges, prior to the commencement of the hearing, that the person has in good faith volunteered for treatment, the petitioner must show, by preponderance of the evidence, that the person has not in good faith volunteered for appropriate treatment. In order to qualify as a good faith volunteer, the person must abide by procedures and a treatment plan as prescribed by a treatment facility and professional staff.

- (4) (a) Subject to (b) of this subsection, at the conclusion of the probable cause hearing, if the court finds by a preponderance of the evidence that a person detained for behavioral health treatment, as the result of a behavioral health disorder, presents a likelihood of serious harm, or is gravely disabled, and, after considering less restrictive alternatives to involuntary detention and treatment, finds that no such alternatives are in the best interests of such person or others, the court shall order that such person be detained for involuntary treatment not to exceed 14 days in a facility licensed or certified to provide treatment by the department or under RCW 71.05.745.
- (b) A court may only order commitment to a secure withdrawal management and stabilization facility or approved substance use disorder treatment program if there is an available facility with adequate space for the person.
- (c) At the conclusion of the probable cause hearing, if the court finds by a preponderance of the evidence that a person detained for behavioral health treatment, as the result of a behavioral health disorder, presents a likelihood of serious harm or is gravely disabled, but that treatment in a less restrictive setting than detention is in the best interest of such person or others, the court shall order an appropriate less restrictive alternative course of treatment for up to ninety days.
- (d) If the court finds by ((a preponderance of the)) clear, cogent, and convincing evidence that a person subject to a petition under RCW 71.05.148, as the result of a behavioral health disorder, is in need of assisted outpatient treatment, the court shall order an appropriate less restrictive alternative course of treatment for up to 18 months.
- 37 (5) An order for less restrictive alternative treatment must name 38 the behavioral health service provider responsible for identifying 39 the services the person will receive in accordance with RCW 40 71.05.585, and must include a requirement that the person cooperate Code Rev/MW:eab 2 Z-0027.1/25

with the treatment recommendations of the behavioral health service provider.

- (6) The court shall notify the person orally and in writing that if involuntary treatment is sought beyond the 14-day inpatient or 90-day less restrictive treatment period, the person has the right to a full hearing or jury trial under RCW 71.05.310. If the commitment is for mental health treatment, the court shall notify the person orally and in writing that the person is barred from the possession of firearms and that the prohibition remains in effect until a court restores his or her right to possess a firearm under RCW 9.41.047.
- 11 (7) If the court does not issue an order to detain or commit a 12 person under this section, the court shall issue an order to dismiss 13 the petition.
- 14 (8) Nothing in this section precludes the court from subsequently 15 modifying the terms of an order for less restrictive alternative 16 treatment under RCW 71.05.590(3).
- **Sec. 2.** RCW 71.05.240 and 2022 c 210 s 13 are each amended to 18 read as follows:
 - (1) If a petition is filed for up to 14 days of involuntary treatment, 90 days of less restrictive alternative treatment, or 18 months of less restrictive alternative treatment under RCW 71.05.148, the court shall hold a probable cause hearing within 120 hours of the initial detention under RCW 71.05.180, or at a time scheduled under RCW 71.05.148.
 - (2) If the petition is for mental health treatment, the court or the prosecutor at the time of the probable cause hearing and before an order of commitment is entered shall inform the person both orally and in writing that the failure to make a good faith effort to seek voluntary treatment as provided in RCW 71.05.230 will result in the loss of his or her firearm rights if the person is subsequently detained for involuntary treatment under this section.
 - (3) If the person or his or her attorney alleges, prior to the commencement of the hearing, that the person has in good faith volunteered for treatment, the petitioner must show, by preponderance of the evidence, that the person has not in good faith volunteered for appropriate treatment. In order to qualify as a good faith volunteer, the person must abide by procedures and a treatment plan as prescribed by a treatment facility and professional staff.

(4) (a) At the conclusion of the probable cause hearing, if the court finds by a preponderance of the evidence that a person detained for behavioral health treatment, as the result of a behavioral health disorder, presents a likelihood of serious harm, or is gravely disabled, and, after considering less restrictive alternatives to involuntary detention and treatment, finds that no such alternatives are in the best interests of such person or others, the court shall order that such person be detained for involuntary treatment not to exceed fourteen days in a facility licensed or certified to provide treatment by the department or under RCW 71.05.745.

- (b) At the conclusion of the probable cause hearing, if the court finds by a preponderance of the evidence that a person detained for behavioral health treatment, as the result of a behavioral health disorder, presents a likelihood of serious harm or is gravely disabled, but that treatment in a less restrictive setting than detention is in the best interest of such person or others, the court shall order an appropriate less restrictive alternative course of treatment for up to ninety days.
- (c) If the court finds by ((a preponderance of the)) clear, cogent, and convincing evidence that a person subject to a petition under RCW 71.05.148, as the result of a behavioral health disorder, is in need of assisted outpatient treatment, the court shall order an appropriate less restrictive alternative course of treatment for up to 18 months.
- (5) An order for less restrictive alternative treatment must name the behavioral health service provider responsible for identifying the services the person will receive in accordance with RCW 71.05.585, and must include a requirement that the person cooperate with the treatment recommendations of the behavioral health service provider.
- (6) The court shall notify the person orally and in writing that if involuntary treatment is sought beyond the 14-day inpatient or 90-day less restrictive treatment period, such person has the right to a full hearing or jury trial under RCW 71.05.310. If the commitment is for mental health treatment, the court shall also notify the person orally and in writing that the person is barred from the possession of firearms and that the prohibition remains in effect until a court restores his or her right to possess a firearm under RCW 9.41.047.

- 1 (7) If the court does not issue an order to detain or commit a 2 person under this section, the court shall issue an order to dismiss 3 the petition.
- 4 (8) Nothing in this section precludes the court from subsequently 5 modifying the terms of an order for less restrictive alternative 6 treatment under RCW 71.05.590(3).
- NEW SECTION. Sec. 3. Section 1 of this act expires July 1, 8 2026.
- 9 <u>NEW SECTION.</u> **Sec. 4.** Section 2 of this act takes effect July 1, 10 2026.

--- END ---

PEB/SEB Board alignment



- Aligns the authority for offering certain optional supplemental benefits between the Public Employees Benefits Board (PEBB) and School Employees Benefits Board (SEBB) programs.
- Removes the requirement that the PEB Board offer a group long-term care (LTC) insurance product.

Summary

The SEB Board can provide numerous optional benefits, so long as they are employee-paid and voluntary. Prior to implementing SEBB, many school districts offered additional benefits. During SEBB implementation, these benefits were incorporated as voluntary offerings.

This bill aligns the benefits-offering authority for the PEB Board as it currently exists for the SEB Board. This includes the ability for the PEB Board to offer voluntary and employee-paid LTC insurance and property, accident, or casualty insurance.

- Emergency transportation
- Identity protection
- Legal aid
- LTC insurance
- Noncommercial personal automobile insurance
- Personal homeowner's or renter's insurance
- Pet insurance
- Specified disease or illness-triggered fixed payment insurance, hospital confinement fixed payment insurance, or other fixed payment insurance
- Travel insurance

This would allow the PEB Board to maintain authority to offer property insurance, accident and casualty insurance, and LTC insurance as an optional, employee-paid benefit, along with several potential insurance product lines that the SEB Board already has authority to offer.

LTC insurance

Since 1998, the PEB Board has been required by RCW 41.05.065 (10) to offer LTC insurance as a voluntary benefit to PEBB members. However, since 2014, PEBB has not been able to comply with the statute due to a lack of any large-group market LTC insurance products being offered in the state. PEBB annually checks with the Office of the Insurance Commissioner to determine whether there are any large-group LTC plans being offered in Washington.

Additionally, since enactment of the original PEBB LTC requirement, the state has established the WA Cares program, which offers statewide LTC insurance, including for PEBB and SEBB members.

Fiscal impact

There are no fiscal impacts for this bill. The PEB Board's ability to offer any additional benefits is subject to the availability of funding to study and procure a new benefit. Any new benefit offered under this new authority would be fully paid for by the employee.

BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: Z-0674.1/24

ATTY/TYPIST: KS:jlb

Concerning benefits authorized to be offered by the public employees' benefits board. BRIEF DESCRIPTION:

- 1 AN ACT Relating to benefits authorized to be offered by the
- public employees' benefits board; and amending RCW 41.05.065.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 41.05.065 and 2018 c 260 s 12 are each amended to read as follows:
 - (1) The public employees' benefits board shall study all matters connected with the provision of health care coverage, life insurance, liability insurance, accidental death and dismemberment insurance, and disability income insurance or any of, or a combination of, the enumerated types of insurance for employees and their dependents on the best basis possible with relation both to the welfare of the employees and to the state. However, liability insurance shall not be made available to dependents.
- 14 (2) The public employees' benefits board shall develop employee 15 benefit plans that include comprehensive health care benefits for 16 employees. In developing these plans, the public employees' benefits 17 board shall consider the following elements:
- 18 (a) Methods of maximizing cost containment while ensuring access 19 to quality health care;

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- (b) Development of provider arrangements that encourage cost containment and ensure access to quality care, including but not limited to prepaid delivery systems and prospective payment methods;
- (c) Wellness incentives that focus on proven strategies, such as smoking cessation, injury and accident prevention, reduction of alcohol misuse, appropriate weight reduction, exercise, automobile and motorcycle safety, blood cholesterol reduction, and nutrition education;
- (d) Utilization review procedures including, but not limited to a cost-efficient method for prior authorization of services, hospital inpatient length of stay review, requirements for use of outpatient surgeries and second opinions for surgeries, review of invoices or claims submitted by service providers, and performance audit of providers;
 - (e) Effective coordination of benefits; and

- (f) Minimum standards for insuring entities.
- (3) To maintain the comprehensive nature of employee health care benefits, benefits provided to employees shall be substantially equivalent to the state employees' health benefit plan in effect on January 1, 1993. Nothing in this subsection shall prohibit changes or increases in employee point-of-service payments or employee premium payments for benefits or the administration of a high deductible health plan in conjunction with a health savings account. The public employees' benefits board may establish employee eligibility criteria which are not substantially equivalent to employee eligibility criteria in effect on January 1, 1993.
- (4) Except if bargained for under chapter 41.80 RCW, the public employees' benefits board shall design benefits and determine the terms and conditions of employee and retired or disabled school employee participation and coverage, including establishment of eligibility criteria subject to the requirements of this chapter. Employer groups obtaining benefits through contractual agreement with the authority for employees defined in RCW 41.05.011(6)(a) (i) through (vi) may contractually agree with the authority to benefits eligibility criteria which differs from that determined by the public employees' benefits board. The eligibility criteria established by the public employees' benefits board shall be no more restrictive than the following:
- 39 (a) Except as provided in (b) through (e) of this subsection, an 40 employee is eligible for benefits from the date of employment if the Code Rev/KS:jlb 2 z-0674.1/24

- employing agency anticipates he or she will work an average of at least eighty hours per month and for at least eight hours in each month for more than six consecutive months. An employee determined ineligible for benefits at the beginning of his or her employment shall become eligible in the following circumstances:
- (i) An employee who works an average of at least eighty hours per month and for at least eight hours in each month and whose anticipated duration of employment is revised from less than or equal to six consecutive months to more than six consecutive months becomes eligible when the revision is made.
- (ii) An employee who works an average of at least eighty hours per month over a period of six consecutive months and for at least eight hours in each of those six consecutive months becomes eligible at the first of the month following the six-month averaging period.
- (b) A seasonal employee is eligible for benefits from the date of employment if the employing agency anticipates that he or she will work an average of at least eighty hours per month and for at least eight hours in each month of the season. A seasonal employee determined ineligible at the beginning of his or her employment who works an average of at least eighty hours per month over a period of six consecutive months and at least eight hours in each of those six consecutive months becomes eligible at the first of the month following the six-month averaging period. A benefits-eligible seasonal employee who works a season of less than nine months shall not be eligible for the employer contribution during the off season, but may continue enrollment in benefits during the off season by self-paying for the benefits. A benefits-eligible seasonal employee who works a season of nine months or more is eligible for the employer contribution through the off season following each season worked.
 - (c) Faculty are eligible as follows:
- (i) Faculty who the employing agency anticipates will work half-time or more for the entire instructional year or equivalent ninemonth period are eligible for benefits from the date of employment. Eligibility shall continue until the beginning of the first full month of the next instructional year, unless the employment relationship is terminated, in which case eligibility shall cease the first month following the notice of termination or the effective date of the termination, whichever is later.

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- 1 (ii) Faculty who the employing agency anticipates will not work for the entire instructional year or equivalent nine-month period are 2 eligible for benefits at the beginning of the second consecutive 3 quarter or semester of employment in which he or she is anticipated 4 to work, or has actually worked, half-time or more. Such an employee 5 6 shall continue to receive uninterrupted employer contributions for benefits if the employee works at least half-time in a quarter or 7 semester. Faculty who the employing agency anticipates will not work 8 for the entire instructional year or equivalent nine-month period, 9 but who actually work half-time or more throughout the entire 10 instructional year, are eligible for summer or off-quarter or off-11 12 semester coverage. Faculty who have met the criteria of this subsection (4)(c)(ii), who work at least two quarters or two 13 semesters of the academic year with an average academic year workload 14 15 of half-time or more for three quarters or two semesters of the 16 academic year, and who have worked an average of half-time or more in each of the two preceding academic years shall continue to receive 17 uninterrupted employer contributions for benefits if he or she works 18 19 at least half-time in a quarter or semester or works two quarters or two semesters of the academic year with an average academic workload 20 each academic year of half-time or more for three quarters or two 21 22 semesters. Eligibility under this section ceases immediately if this 23 criteria is not met.
 - (iii) Faculty may establish or maintain eligibility for benefits by working for more than one institution of higher education. When faculty work for more than one institution of higher education, those institutions shall prorate the employer contribution costs, or if eligibility is reached through one institution, that institution will pay the full employer contribution. Faculty working for more than one institution must alert his or her employers to his or her potential eligibility in order to establish eligibility.
 - (iv) The employing agency must provide written notice to faculty who are potentially eligible for benefits under this subsection (4)(c) of their potential eligibility.
 - (v) To be eligible for maintenance of benefits through averaging under (c)(ii) of this subsection, faculty must provide written notification to his or her employing agency or agencies of his or her potential eligibility.
 - (vi) For the purposes of this subsection (4)(c):

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1 (A) "Academic year" means summer, fall, winter, and spring 2 quarters or summer, fall, and spring semesters;

- (B) "Half-time" means one-half of the full-time academic workload as determined by each institution; except that for community and technical college faculty, half-time academic workload is calculated according to RCW 28B.50.489.
- (d) A legislator is eligible for benefits on the date his or her term begins. All other elected and full-time appointed officials of the legislative and executive branches of state government are eligible for benefits on the date his or her term begins or they take the oath of office, whichever occurs first.
- (e) A justice of the supreme court and judges of the court of appeals and the superior courts become eligible for benefits on the date he or she takes the oath of office.
- (f) Except as provided in (c)(i) and (ii) of this subsection, eligibility ceases for any employee the first of the month following termination of the employment relationship.
- (g) In determining eligibility under this section, the employing agency may disregard training hours, standby hours, or temporary changes in work hours as determined by the authority under this section.
- (h) Insurance coverage for all eligible employees begins on the first day of the month following the date when eligibility for benefits is established. If the date eligibility is established is the first working day of a month, insurance coverage begins on that date.
- (i) Eligibility for an employee whose work circumstances are described by more than one of the eligibility categories in (a) through (e) of this subsection shall be determined solely by the criteria of the category that most closely describes the employee's work circumstances.
- (j) Except for an employee eligible for benefits under (b) or (c)(ii) of this subsection, an employee who has established eligibility for benefits under this section shall remain eligible for benefits each month in which he or she is in pay status for eight or more hours, if (i) he or she remains in a benefits-eligible position and (ii) leave from the benefits-eligible position is approved by the employing agency. A benefits-eligible seasonal employee is eligible for the employer contribution in any month of his or her season in which he or she is in pay status eight or more hours during that

- 1 month. Eligibility ends if these conditions are not met, the 2 employment relationship is terminated, or the employee voluntarily 3 transfers to a noneligible position.
 - (k) For the purposes of this subsection, the public employees' benefits board shall define "benefits-eligible position."
 - (5) The public employees' benefits board may authorize premium contributions for an employee and the employee's dependents in a manner that encourages the use of cost-efficient managed health care systems.
 - (6) (a) For any open enrollment period following August 24, 2011, the public employees' benefits board shall offer a health savings account option for employees that conforms to section 223, Part VII of subchapter B of chapter 1 of the internal revenue code of 1986. The public employees' benefits board shall comply with all applicable federal standards related to the establishment of health savings accounts.
- 17 (b) By November 30, 2015, and each year thereafter, the authority 18 shall submit a report to the relevant legislative policy and fiscal 19 committees that includes the following:
 - (i) Public employees' benefits board health plan cost and service utilization trends for the previous three years, in total and for each health plan offered to employees;
 - (ii) For each health plan offered to employees, the number and percentage of employees and dependents enrolled in the plan, and the age and gender demographics of enrollees in each plan;
 - (iii) Any impact of enrollment in alternatives to the most comprehensive plan, including the high deductible health plan with a health savings account, upon the cost of health benefits for those employees who have chosen to remain enrolled in the most comprehensive plan.
 - (7) Notwithstanding any other provision of this chapter, for any open enrollment period following August 24, 2011, the public employees' benefits board shall offer a high deductible health plan in conjunction with a health savings account developed under subsection (6) of this section.
- 36 (8) Employees shall choose participation in one of the health 37 care benefit plans developed by the public employees' benefits board 38 and may be permitted to waive coverage under terms and conditions 39 established by the public employees' benefits board.

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- (9) ((The public employees' benefits board shall review plans proposed by insuring entities that desire to offer property insurance and/or accident and casualty insurance to state employees through payroll deduction. The public employees' benefits board may approve any such plan for payroll deduction by insuring entities holding a valid certificate of authority in the state of Washington and which the public employees' benefits board determines to be in the best interests of employees and the state. The public employees' benefits board shall adopt rules setting forth criteria by which it shall evaluate the plans.
- (10) Before January 1, 1998, the public employees' benefits board shall make available one or more fully insured long-term care insurance plans that comply with the requirements of chapter 48.84 RCW. Such programs shall be made available to eligible employees, retired employees, and retired school employees as well as eligible dependents which, for the purpose of this section, includes the parents of the employee or retiree and the parents of the spouse of the employee or retiree. Employees of local governments, political subdivisions, and tribal governments not otherwise enrolled in the public employees' benefits board sponsored medical programs may enroll under terms and conditions established by the director, if it does not jeopardize the financial viability of the public employees' benefits board's long-term care offering.
- (a) Participation of eligible employees or retired employees and retired school employees in any long-term care insurance plan made available by the public employees' benefits board is voluntary and shall not be subject to binding arbitration under chapter 41.56 RCW. Participation is subject to reasonable underwriting guidelines and eligibility rules established by the public employees' benefits board and the health care authority.
- (b) The employee, retired employee, and retired school employee are solely responsible for the payment of the premium rates developed by the health care authority. The health care authority is authorized to charge a reasonable administrative fee in addition to the premium charged by the long-term care insurer, which shall include the health care authority's cost of administration, marketing, and consumer education materials prepared by the health care authority and the office of the insurance commissioner.

- (c) To the extent administratively possible, the state shall establish an automatic payroll or pension deduction system for the payment of the long-term care insurance premiums.
- (d) The public employees' benefits board and the health care authority shall establish a technical advisory committee to provide advice in the development of the benefit design and establishment of underwriting guidelines and eligibility rules. The committee shall also advise the public employees' benefits board and authority on effective and cost-effective ways to market and distribute the long-term care product. The technical advisory committee shall be comprised, at a minimum, of representatives of the office of the insurance commissioner, providers of long-term care services, licensed insurance agents with expertise in long-term care insurance, employees, retired employees, retired school employees, and other interested parties determined to be appropriate by the public employees' benefits board.
- (e) The health care authority shall offer employees, retired employees, and retired school employees the option of purchasing long-term care insurance through licensed agents or brokers appointed by the long-term care insurer. The authority, in consultation with the public employees' benefits board, shall establish marketing procedures and may consider all premium components as a part of the contract negotiations with the long-term care insurer.
- (f) In developing the long-term care insurance benefit designs, the public employees' benefits board shall include an alternative plan of care benefit, including adult day services, as approved by the office of the insurance commissioner.
- (g) The health care authority, with the cooperation of the office of the insurance commissioner, shall develop a consumer education program for the eligible employees, retired employees, and retired school employees designed to provide education on the potential need for long-term care, methods of financing long-term care, and the availability of long-term care insurance products including the products offered by the public employees' benefits board.
- (11)) In addition to the benefits offering authority under this chapter, the public employees' benefits board may study, adopt rules setting forth evaluation criteria, and, subject to the availability of funding, offer the following employee-paid, voluntary benefits:
 - (a) Emergency transportation;
 - (b) Identity protection;

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- 2 (d) Long-term care insurance;
- 3 (e) Noncommercial personal automobile insurance;
- 4 (f) Personal homeowner's or renter's insurance;
- 5 (q) Pet insurance;
- 6 (h) Specified disease or illness-triggered fixed payment
 7 insurance, hospital confinement fixed payment insurance, or other
 8 fixed payment insurance offered as an independent, noncoordinated
 9 benefit regulated by the office of the insurance commissioner; and
- 10 <u>(i) Travel insurance.</u>
- 11 <u>(10)</u> The public employees' benefits board may establish penalties 12 to be imposed by the authority when the eligibility determinations of 13 an employing agency fail to comply with the criteria under this 14 chapter.

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