

STATE OF WASHINGTON HEALTH CARE AUTHORITY

626 8th Avenue, SE • P.O. Box 45502 • Olympia, Washington 98504-5502

June 20, 2023

Dear Tribal Leader:

SUBJECT: State Plan Amendment (SPA) Update to address Behavioral Health Services CONSULTATION CLOSE OUT

On April 21, 2023, the Health Care Authority (HCA), held a Tribal consultation on the SPA Update to Address Behavioral Health Services, section 13.d, following two Roundtable discussions on February 22, 2023 and March 7, 2023.

The SPA is intended to begin January 1, 2024, and the goal of the SPA is to;

- Reformat the section to be more representative of the current behavioral health system (as opposed to the current structure which separates Substance Use Disorder Services and Mental Health Services);
- Align with new formatting requirements from CMS;
- Expand the provider types who can provide certain services, including being part of a crisis team and providing substance use disorder treatment services;
- Remove outdated mental health peer support language;
- Increase transition of care services available to people with a substance use disorder; and
- If approved by the legislature, allow Medicaid funds to be used on problem gambling treatment services, which are currently paid for with state funds.

A summary of feedback from attendees is listed below and meeting notes can be found on our website.

Topic and Feedback

Indian Health Care Provider Federal Rule for BH licensure at an Indian Health Services Clinic, IHCP, or Tribe - Draft language was provided during the consultation, to acknowledge the federal rule allowing for professional licensure in other states, but incorrect reference was included.

HCA Response

HCA agrees to update this language to read as follows:

a) Provider Types:

The following state-credentialled provider types, working within a state-licensed behavioral health agency may furnish services in accordance with their scope of practice, as defined by state law or exempt from such licensure pursuant to Title 25 3 U.S.C. Sec. 1621t of the Indian Health Care Improvement Act.

Topic and Feedback

Behavioral Health Aides/Community Health Aide Providers - During the first Roundtable questions came up around the lack of reference to these provider types.

HCA Response

HCA did some internal consultation and confirmed these providers will be listed within a different section of the State Plan (section 6).

Topic and Feedback

Children's Mental Health Specialist - During the second Roundtable, concerns around capacity and support for Children's MH specialist were discussed.

HCA Response

As an action item, HCA took this topic to a leadership meeting between HCA's Divisions of Behavioral Health and Recovery and Medicaid Programs and are working on developing a white paper to discuss the pros and cons and will create an action plan once there is consensus on the path forward.

Topic and Feedback

Face-to-face references within BH care Coordination and Community Integration modality - Comments were provided around the use of the phrase "face-to-face" and how those interplays with telehealth.

HCA Response

"Face to face" includes audio/visual telehealth per HCA policy.

HCA will continue to review the draft to ensure language does not conflict with our telehealth policy.

Topic and Feedback

Inclusion of culturally attuned care in SPA - During the second roundtable concerns regarding the lack of language and culturally attuned care through the draft SPA.

HCA Response

HCA - CMS recommended that we keep the SPA specific to the services – recommending that we provide further guidance and requirements in our billing guides and administrative codes.

Topic and Feedback

Challenges with Substance Use Disorder (SUD)/Mental Health (MH) Professional Reciprocity - Mental health professionals are told to go back to school for an SUDPT. One thing that has always separated SUD and MH professionals is being able to sign off on the ASAM.

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HCA Response

HCA plans to move toward a co-occurring model in the future iteration of this SPA section. The professionals outlined in the SPA sections would not be required to get a SUDP or specialized provider.

Copy available

You can find the meeting minutes and materials for these meetings and consultations, and the updated SPA, at our website Consultations and meetings | Washington State Health Care Authority.

Comments and questions

HCA would appreciate any input or concerns that Tribal representatives wish to share regarding the SPA. To return any comments, please contact Jessica Diaz, Medicaid Programs Section Manager via email at jessica.diaz@hca.wa.gov, with a courtesy copy to Ann Myers, State Plan Coordinator, at ann.myers@hca.wa.gov.

Please contact Aren Sparck, Tribal Affairs Administrator, via email at <u>aren.sparck@hca.wa.gov</u>, if you have tribal affairs-related questions or concerns.

Please forward this information to any interested party.

7th MD, MSC

Sincerely,

Charissa Fotinos, MD, MSc

Medicaid and Behavioral Health Medical Director

Enclosure

By email

cc: Aren Sparck, Tribal Affairs Administrator, OTA, HCA

Jessica Diaz, Section Manager, MPD, HCA Ann Myers, State Plan Coordinator, DLS, HCA



13d State Plan Amendment Consultation 04/21/2023 Hosted by the Health Care Authority

Tribal Government Attendees:

Lummi Tribal Health Center – Vanda Patterson, Health Policy Analyst

Makah – Yvette McGimpsey and Sophie Trettevick, Indian Health Center

Skokomish – Marguerite Donaldson, Behavioral Health Director

Spokane Tribe of Indians – Shad St. Paul, Behavioral Health Director

Swinomish Indian Tribal Community – Sarah Sullivan, Health Policy Director, didgwálič Wellness Center

Tribal Organizations/non-Tribal Indian Health Care Provider Attendees:

American Indian Community Center Spokane: Shelley Ethrington, Clinical Director of Goodheart

Behavioral Health

Nora Cornelius, Co-Occuring Therapist for Goodheart

Behavioral Health Stacey, AICC

Northwest Portland Area Indian Health Board: Sabrina Nabhani, Site Supervisor

State Agencies:

Department of Social and Health Services: Leah Muasau – Indian Policy Tribal Contracts

Coordinator

Heather Hoyle, OIP Regional Manager

Health Care Authority: Charissa Fotinos, Medicaid and Behavioral Health

Medical Director

Keri Waterland, Division Director, Behavioral Health

and Recovery

Jason McGill, Division Director, Medicaid Programs Jessica Diaz, Section Manager, Medicaid Programs Michael Langer, Deputy Division Director, Behavioral

Health and Recover

Aren Spark, Tribal Affairs Administrator

Christine Winn, Deputy Tribal Affairs Administrator

Lucilla Mendoza, Tribal BH Administrator

Lena Nachand - Medicaid Transformation Tribal

Liaison

Mike Longnecker- Claims and Billing Technician Auddie Gugle, Tribal Liaison, South Cascade, South

Puget Sound and King Regions

Raina Peone, Tribal Liaison, Peninsula nd Coast Region Annette Squetimkin-Anquoe – HCA Tribal Grants and Contracts Coordinator Danica Zawieja, Director of Policy, Indigenous Pact

Other Partners:

Meeting Minutes:

Welcome and Introductions

Welcome by: Aren Sparck, HCA-OTA, Tribal Affairs Administrator

Introduction of Elected Tribal Officials: No elected officials were present.

Introduction of Tribal Leaders and Representatives: Invitation for Leaders to introduce themselves. Also open for Urban Indian Health Leaders.

Opening Statements:

No elected officials joined the meeting.

<u>Sue Birch:</u> Our leadership team and I would like to sincerely thank Tribal elected officials and Tribal health leaders for participating in the roundtables and this Consultation on the 13d Rehabilitative Section State Plan Amendment. Our government-to-government relationship with the Tribes is very important to the Agency, and we are committed to growing our efforts to partner and consult with Tribal governments. We humbly acknowledge that we are still learning about best practices for providing healthcare in Indian Country. Our intention is to continue to improve the services we offer and are grateful for this opportunity to hear feedback from Tribal elected officials and Tribal health leaders.

<u>Dr. Charissa Fotinos:</u> Wants to thank the team and co-leadings working on the development of this SPA as they have been very critical of our work. Echo Sue and Aren's comments, we are appreciative of the partnership we have. We know more about SUD and MH disorders in terms of science and that there are multiple paths to recovery. The response plan has not been changed for over 20 years. And it is important to have it reflective of the path to recovery and to treat historical trauma and to support individuals to find broader way to choose a path of recovery.

<u>Vicki Lowe, AIHC:</u> It is important that we be sure there are no unintended consequences for this work to Tribal Providers.

Purpose of Consultation: The HCA shared rational for the development of this SPA. See slides, pg. x.

- Other BH services are in other sections of the plan, however this section is specific to those BH services provided within a BH agency.
- The structure was developed when the MH was DASA.
- The way we have had our plan written has been a barrier as we are implementing new and innovative programs.
- This structure will allow us to restructure to have a strong foundation for future modification that is holistic and recovery focused. It is the groundwork.

- o Help with workforce shortages, align with 1477/988 efforts.
- o More flexibility within the service description to better meet individual's needs.

Overview of Changes to 13 d.

- Overview of changes being proposed in this amendment.
 - Structural changes to regroup services
 - Aligning allowable provider types(s) with DOH scope of practice
 - Added co-occurring disorder professional is allowable provider
 - Reference team based model.
 - Expand transition of care services
 - Removed outdated peer language
- Sharing new service names (future) and current state
 - Highlighted Mental Health Treatment Interventions
 - Peer Support
 - o Behavioral Health Care Coordination and Community Integration
- Any additional details and restrictions will not be in the state plan
- SERI and billing guides will primarily stay the same
- Changing would be alignment services to DOH scope of practice
- Phased approach
 - Established a new framework to build upon and meeting CMS formatting requirements
 - o Begins thoughtful rollout to avoid unintended consequences
 - Structure towards progress while not overtaxing the system further
 - Allows time to work strategically with tribal partners and stakeholders
 - Services provided within a BHA
 - Co-occurring services
 - Efforts to support integrated care
 - Other innovative services
 - Example should we continue to call out that these services should be at a BHA
 - Further support integrated health care models and holistic care models
 - Are there other services that we have found to be effective to serve Washingtonians?
- Other BH Efforts not included in this SPA but is reflective of future work.
 - o BH Aides
 - Other Practitioners
 - SUDPs
 - Other licensed mental health professions outside of the BH agencies.

Review of feedback received during roundtables.

- Indian Health Care Provider Federal Rule for BH licensure at an Indian Health Services Clinic, IHCP, or Tribe.
 - Proposed language Licensed health professionals employed by a tribal health program shall be exempt, if licensed in any State, from the licensing requirements of the State in which the tribal health program performs the services described in the contract or compact of the tribal health program under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).[1]
 - Tribal representatives are concerned with the reference to the Indian Self Determination Act.
 - o AIHC In legislation we have referenced Title 25 USC SEc.1621(t) of IHCIA
 - o Tribe 71.24.025 30. Replicating the language might be better.

- HCA We believe this is the reference provided at the last RT but we are happy to change it.
- Inclusion of culturally attuned care in SPA.
 - During the second roundtable concerns regarding the lack of language and culturally attuned care through the draft SPA
 - HCA CMS recommended that we keep the SPA specific to the services recommends provides further guidance and requirements in our billing guides and administrative codes.

Review of the Draft SPA Language

- HCA agrees to revise the language to reference the Indian Behavioral Health Improvement Act.
- The outline of the SPA includes a description of the new naming convention, and sentence of who can provide the service and it is defined in their scope of practice defined by state law.
- Clinical Interventions in SPA
 - Crisis intervention
 - Crisis stabilization there are a few tweaks in the last few sentences to say that services may be provided by a team of individuals and under the supervision of an MHP.
 - Add peer counselors under the supervision for those that can provide this service.
 - Added SUD professionals for those that can provide this service.
 - SUD provider trainees would need to be removed from the list. We will remove the trainee reference based on nuances on how they collect their hours and needing to have some time with an SUD professional.
- Intake, evaluation, assessment and screening for MH and SUD.
 - Expanded the list of who can provide services based on scope of health from DOH.
 - o Require ASAM level of care.

Limitation of the psychologist performed by or under the supervision.

Tribe - What about our physicians in addiction medicine? This reference is for neuropsychic testing. New expansion of the assessment criteria - is this for treatment?

- This is going to be outlined when we get down to SUD treatment. With the expansion, will this be classes they can take or training, CEUs.
 - We have created a divide where they should not be in. Recognize additional medicine physicians and ARNP can provide these services.
 When they hear SUD treatment, they think of outpatient and residential treatment services. This section is traditional SUD treatment.
 - This is only not offered in a BHA place, they should be able to do so if their licensure allows them to do.
 - Reciprocity having more education and get college credits to get the SUDPT - they have been told that they have to go back to school. We would like to expand services using MH counselors as well. One thing that has always separated SUD and MH professionals is being able to sign off on the ASAM.
 - If they can get the ASAM assessment and then be referred to a treatment facility. Does not solve education or licensing requirement. Who is going to get paid for what and where?
 - This will help us get closer to the reoccurring programs. Adds MH counselors to provide SUD treatment.
 - Individuals out in non-medicaid land, they are allowed to do SUD in their scope of practice. We do not wat to limit only for Medicaid patients.
 - Next time around we want to move towards more of a co-occurring.

- DOH says it is a personal choice if they are comfortable there may be a disciplinary act.
- These folks would not be required to get a SUDP or SUDP or specialized provider.
- You will need to have normalizing with Residential Providers.
- Medication management within scope of practice.
 - Medical assistant certified to give injections
- Medication monitoring same listing as medication management.
- Swinomish is appreciative of having pharmacist in this section and in the BH coordination
- We would rather have a pharmacist working at the top of their scope rather than some other type.
- We need to look at this from both angles.
- Shared the Seri guide SERI is more
- OTP dual BH program leaning towards Medicaid side. This is pharmacy scope through the practice agreement to request the funding to be able to have the as eligible to provide. We will need to request funding to change the plan so that they could allow. The state will be working on this and will have to be applied for eligible funding and another section will need to be changed. Sarah would be happy to work with staff. This is specific to clarify psychiatric medication.
- Mental health treatment interventions along a continuum for outpatient levels of care. Services may include
- Treatment can take place without the person but services just benefit for the individuals.
- Problem Gambling performed by the supervision.
- Peer support MH and SUD. Certified peer counseling must be under the supervision of a MH counselor or SUD. In the current services, must be provided after the ICS.
- H Care Coordination.
- Brief intervention is different from SBIRT.
- SUD treatment
- Withdrawal Management
 - Include peers within a Withdrawal management setting. Peers will be included

Next Steps

• Revise the language and references to the IHCIA. Review the revised language with AIHC and the Swinomish Tribal health representative, Sarah Sullivan. Once we have the updated language, send out in the Dear Tribal Leader Letter to identify any concerns.

Closing Words:

Candice Wilson: Thank you all. May you return to your home just as safe as you left it this morning. Good to see everyone.

Meeting Adjourned by: Aren Sparck, Office of Tribal Affairs Administrator